From John Burton's Workers' Compensation Resources

ORKERS' OMPENSATION POLICY REVIEW

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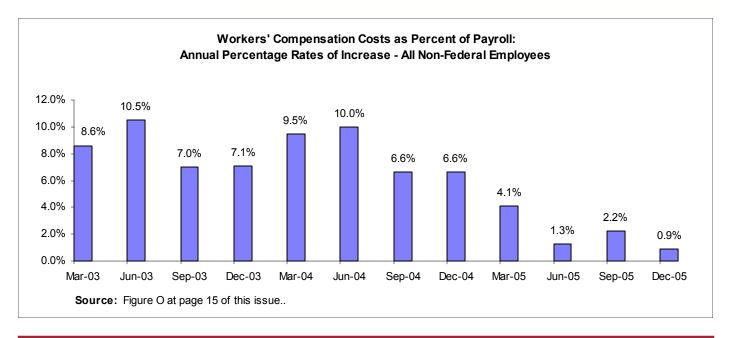
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Summary of the Contents

The employers' costs of workers' compensation increased in 2005, but the rate of increase slackened during the year. In the first quarter of 2005, workers' compensation costs as a percent of payroll for all non-federal employees were up 4.1 percent from the first quarter of 2004 (as shown in the figure below). By the fourth quarter of 2005, costs for these employees were up only 0.9 percent over the previous 12 months. Another confirmation of the deceleration in workers' compensation costs is that in each of the six quarters between the first quarter of 2003 and the second quarter of 2004, employers' costs for all nonfederal employees were up at least 7 percent from the corresponding quarter a year earlier, while in each of the six quarters between the third quarter of 2004 and the fourth quarter of 2005, costs were up less than 7 percent over the previous year.

The second article by Blum and Burton provides the latest information on the frequency, average benefits per claim, and total benefits per 100,000 workers for four types of cash benefits, for all cash benefits, and for medical benefits. The data are for 47 jurisdictions for 2001. The differences among jurisdictions are impressive: for example, permanent partial disability benefits per 100,000 workers were more than 150 percent of the national average in Alaska, California, New York, and the Longshore and Harbor Workers program and were less than 50 percent of the national average in Alabama, Arizona, Arkansas, the District of Columbia, Indiana, South Dakota, Texas, Utah, and Virginia.



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Workers' Compensation Costs for Employers 1986 to 2005

by John F. Burton, Jr.

The employers' costs of worker' compensation as a percent of payroll increased in 2005 for the fourth consecutive year. However, the rate of increase slowed markedly for private industry employees and for all nonfederal employees compared to recent years. Only for state and local government employees did the increase in workers' compensation costs accelerate in 2005, which resulted in costs as a percent of payroll reaching a record high in the sector.

These findings are based on data from the Bureau of Labor Statistics (BLS), which recently released information on the employers' costs of workers' compensation in December 2005. Similar information is available for private sector employees for each March between 1986 and 2001, as shown in Tables 1 and 2. The tables also provide information on the employers' costs of workers' compensation for each March between 1991 and 2001 for state and local government employees and for all non-federal employees.

The BLS has published data on the employers' costs of workers' compensation in the private sector, the state and local government sector, and for all nonfederal employers on a quarterly basis since March 2002, as shown in Tables 3 and 4. These quarterly data have been used to calculate the annual averages of workers' compensation costs for 2002 to 2005 included in Tables 3 and 4.

Tables 1 to 4 present information on two measures of the employers' costs of workers' compensation: in

costs per hour worked (which is how the BLS reports the data) and in costs as a percentage of payroll (which were calculated for this article). Information on the BLS survey and the methodology used to prepare the information in this article are contained in Appendix A.

ANNUAL DATA

The analysis in this section uses the BLS March data (from Tables 1 and 2) as the measures of workers' compensation costs through 2001 since those are the only data for those years. For 2002-05, the analysis relies on the annual averages of BLS data (from Tables 3 and 4) as the measure of workers' compensation costs for those years.¹

Workers' Compensation Costs As A Percent of Payroll

For reasons explicated in the concluding section, I believe the most useful measure of employers' expenditures on workers' compensation is workers' compensation costs as a percent of payroll.

Private Sector Employees. The employers' costs of workers' compensation as a percent of gross earnings (payroll) for private sector employees from 1986 to 2005 are shown in Figure A and in Panel A of Tables 1 to 4. Employers' expenditures on workers' compensation in private industry represented 1.74 percent of payroll in 1986, increased in each of the next eight years until peaking at 2.99 percent of payroll in 1994, and

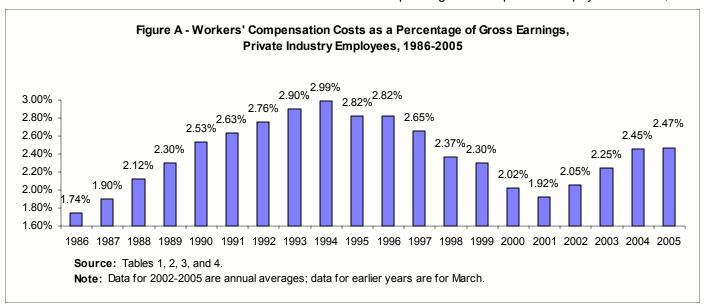


Table 1 - Total Remuneration, Wages and Salaries, and Workers' Compensation, March 1986-1993 (In Dollars Per Hours Worked)

		(onaro i ci i	iouis work	ou,				
Panel A	a: Private Industry Employees	1986	1987	1988	1989	1990	1991	1992	1993
(1)	Total Remuneration	13.25	13.42	13.79	14.28	14.96	15.40	16.14	16.70
(2)	Gross Earnings	10.90	11.08	11.32	11.72	12.24	12.55	13.06	13.43
(3)	Wages and Salaries	9.67	9.83	10.02	10.38	10.84	11.14	11.58	11.90
(4)	Paid Leave	0.93	0.93	0.97	1.00	1.03	1.05	1.09	1.11
(5)	Supplemental Pay	0.30	0.32	0.33	0.34	0.37	0.36	0.39	0.42
(6)	Benefits Other Than Pay	2.36	2.35	2.47	2.56	2.72	2.85	3.07	3.26
(7)	Insurance	0.73	0.72	0.78	0.85	0.92	1.01	1.12	1.19
(8)	Retirement Benefits	0.50	0.48	0.45	0.42	0.45	0.44	0.46	0.48
(9)	Legally Required Benefits	1.11	1.13	1.22	1.27	1.35	1.40	1.47	1.55
(9A)	Workers' Compensation	(0.19)	(0.21)	(0.24)	(0.27)	(0.31)	(0.33)	(0.36)	(0.39)
(10)	Other Benefits	0.02	0.02	0.02	0.02	*	*	0.02	0.04
(11)	Workers' Compensation as Percent of Remuneration	1.43%	1.56%	1.74%	1.89%	2.07%	2.14%	2.23%	2.34%
(12)	Workers' Compensation as Percent of Gross Earnings	1.74%	1.90%	2.12%	2.30%	2.53%	2.63%	2.76%	2.90%
Panel E	3: State and Local Employees						1991	1992	1993
	T						00.04	00.40	
(1)	Total Remuneration						22.31	23.49	24.44
(2)	Gross Earnings						17.48	18.40	19.07
(3)	Wages and Salaries						15.52	16.39	17.00
(4)	Paid Leave						1.75	1.80	1.86
(5)	Supplemental Pay						0.21	0.21	0.21
(6)	Benefits Other Than Pay Insurance						4.84 1.63	5.08	5.36 2.02
(7)	Retirement Benefits						1.85	1.84 1.82	1.87
(8)							1.05	1.62	1.67
(9) (9A)	Legally Required Benefits						(0.26)		(0.30)
	Workers' Compensation						0.02	(0.28) 0.02	0.03
(10)	Other Benefits								
(11)	Workers' Compensation as Percent of Remuneration						1.17%	1.19%	1.23%
(12)	Workers' Compensation as						1.49%	1.52%	1.57%
(12)	Percent of Gross Earnings						1.4970	1.32 /0	1.57 /0
Panel C	: All Non-Federal Employees						1991	1992	1993
(1)	Total Remuneration						16.45	17.27	17.88
(2)	Gross Earnings						13.30	13.89	14.29
(3)	Wages and Salaries						11.81	12.33	12.68
(4)	Paid Leave						1.16	1.20	1.22
(5)	Supplemental Pay						0.33	0.36	0.39
(6)	Benefits Other Than Pay						3.16	3.38	3.59
(7)	Insurance						1.10	1.23	1.32
(8)	Retirement Benefits						0.65	0.67	0.70
(9)	Legally Required Benefits						1.39	1.46	1.53
(9A)	Workers' Compensation						(0.32)	(0.35)	(0.38)
(10)	Other Benefits						0.02	0.02	0.04
(11)	Workers' Compensation as						1.95%	2.03%	2.13%
` ′	Percent of Remuneration								
(12)	Workers' Compensation as						2.41%	2.52%	2.66%
·	Percent of Gross Earnings								

Notes: See Notes for Tables 1-4.

Sources: Data in rows (1), (3) to (5), and (7) to (10) of Panels A, B, and C:

1986-1990: U.S. Department of Labor, 2000b, Tables 140, 150, 158, 165, 169 **1991-1993:** U.S. Department of Labor, 2000b, Tables 1, 3, 5, 17, 19, 21, 33, 35, 37, 49, 51, 53, 65, 67, 69, 81, 83, 85, 97, 99, 101, 112, 114, 116, 126, 128, 130

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Table 2 - Total Remuneration, Wages and Salaries, and Workers' Compensation, March 1996-2001 (In Dollars Per Hours Worked)

		(2	0	iouro rronno	,				
Panel A	A: Private Industry Employees	1994	1995	1996	1997	1998	1999	2000	2001
(1)	Total Remuneration	17.08	17.10	17.49	17.97	18.50	19.00	19.85	20.81
(2)	Gross Earnings	13.69	13.81	14.19	14.69	15.19	15.62	16.37	17.16
(3)	Wages and Salaries	12.14	12.25	12.58	13.04	13.47	13.87	14.49	15.18
(4)	Paid Leave	1.11	1.09	1.12	1.14	1.16	1.20	1.28	1.37
(5)	Supplemental Pay	0.44	0.47	0.49	0.51	0.56	0.55	0.60	0.61
(6)	Benefits Other Than Pay	3.39	3.29	3.31	3.29	3.31	3.38	3.48	3.65
(7)	Insurance	1.23	1.15	1.14	1.09	1.10	1.13	1.19	1.28
(8)	Retirement Benefits	0.52	0.52	0.55	0.55	0.55	0.57	0.59	0.62
(9)	Legally Required Benefits	1.60	1.59	1.59	1.62	1.63	1.65	1.67	1.73
(9A)	Workers' Compensation	(0.41)	(0.39)	(0.40)	(0.39)	(0.36)	(0.36)	(0.33)	(0.33)
(10)	Other Benefits	0.04	0.03	0.03	0.03	0.03	0.03	0.03	0.02
(11)	Workers' Compensation as	2.40%	2.28%	2.29%	2.17%	1.95%	1.89%	1.66%	1.59%
(,	Percent of Remuneration	2.4070	2.2070	2.2070	2.1770	1.0070	1.0070	1.0070	1.0070
(12)	Workers' Compensation as	2.99%	2.82%	2.82%	2.65%	2.37%	2.30%	2.02%	1.92%
(/	Percent of Gross Earnings	2.0070	2.0270	2.0270	2.0070	2.07 70	2.0070	2.0270	1.0270
Panal F	3: State and Local Employees	1994	1995	1996	1997	1998	1999	2000	2001
1 and 1	5. Otate and Local Employees	1334	1333	1330	1007	1330	1333	2000	2001
(1)	Total Remuneration	25.27	24.86	25.73	26.58	27.28	28.00	29.05	30.06
(2)	Gross Earnings	19.71	19.48	20.16	20.90	21.53	22.19	23.08	23.94
(3)	Wages and Salaries	17.57	17.31	17.95	18.61	19.19	19.78	20.57	21.34
(4)	Paid Leave	1.94	1.95	1.99	2.06	2.11	2.17	2.26	2.34
(5)	Supplemental Pay	0.20	0.22	0.22	0.23	0.23	0.24	0.25	0.26
(6)	Benefits Other Than Pay	5.57	5.38	5.56	5.69	5.76	5.81	5.97	6.13
(7)	Insurance	2.15	2.03	2.07	2.09	2.15	2.22	2.38	2.56
(8)	Retirement Benefits	1.90	1.78	1.90	1.95	1.94	1.91	1.84	1.73
(9)	Legally Required Benefits	1.49	1.55	1.56	1.61	1.63	1.64	1.70	1.78
(9A)	Workers' Compensation	(0.31)	(0.31)	(0.31)	(0.30)	(0.30)	(0.30)	(0.31)	(0.34)
(10)	Other Benefits	0.03	0.02	0.03	0.04	0.04	0.04	0.05	0.06
(11)	Workers' Compensation as	1.23%	1.25%	1.20%	1.13%	1.10%	1.07%	1.07%	1.13%
(,	Percent of Remuneration								
(12)	Workers' Compensation as	1.57%	1.59%	1.54%	1.44%	1.39%	1.35%	1.34%	1.42%
,	Percent of Gross Earnings								
Panel (C: All Non-Federal Employees	1994	1995	1996	1997	1998	1999	2000	2001
(1)	Total Remuneration	18.30	18.21	18.68	19.22	19.76	20.29	21.16	22.15
(2)	Gross Earnings	14.58	14.62	15.05	15.59	16.11	16.57	17.33	18.14
(3)	Wages and Salaries	12.95	12.98	13.36	13.85	14.30	14.72	15.36	16.07
(4)	Paid Leave	1.23	1.21	1.24	1.27	1.30	1.34	1.42	1.51
(5)	Supplemental Pay	0.40	0.43	0.45	0.47	0.51	0.51	0.55	0.56
(6)	Benefits Other Than Pay	3.72	3.59	3.64	3.63	3.66	3.73	3.83	4.00
(7)	Insurance	1.37	1.28	1.27	1.23	1.25	1.29	1.36	1.46
(8)	Retirement Benefits	0.73	0.70	0.75	0.75	0.75	0.76	0.77	0.78
(9)	Legally Required Benefits	1.58	1.58	1.59	1.62	1.63	1.65	1.67	1.73
(9A)	Workers' Compensation	(0.39)	(0.38)	(0.38)	(0.38)	(0.35)	(0.35)	(0.33)	(0.34)
(10)	Other Benefits	0.04	0.03	0.03	0.03	0.03	0.03	0.03	0.03
(11)	Workers' Compensation as	2.13%	2.09%	2.03%	1.98%	1.77%	1.72%	1.56%	1.53%
(12)	Percent of Remuneration	2.670/	2 600/	2 520/	2 440/	2 470/	2 440/	1 000/	1 070/
(12)	Workers' Compensation as	2.67%	2.60%	2.52%	2.44%	2.17%	2.11%	1.90%	1.87%
	Percent of Gross Earnings								

Notes: See Notes for Tables 1-4.

Sources: Data in rows (1), (3) to (5), and (7) to (10) of Panels A, B, and C:

1994-1999: U.S. Department of Labor, 2000b, Tables 1, 3, 5, 17, 19, 21, 33, 35, 37, 49, 51, 53, 65, 67, 69, 81, 83, 85, 97, 99, 101, 112, 114, 116, 126, 128, 130

2000: U.S. Department of Labor, 2000c, Tables 1, 3, and 5. **2001:** U.S. Department of Labor, 2001, Tables 1, 3, and 5.

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Table 3 - Total Remunerat	ion, Wages ar		, and Work ollars Per H		•	uarterly M	arch 2002 -	December	2005
	March	June	Sept.	Dec.	2002	March	June	Sept.	Dec.
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			(ווו טט	niars Per n	ours work	leu)					
Panel A:	Private Industry Employees	March 2002	June 2002	Sept. 2002	Dec. 2002	2002 Average	March 2003	June 2003	Sept. 2003	Dec. 2003	2003 Average
(1)	Total Remuneration	21.71	21.83	22.01	22.14	21.92	22.37	22.61	22.84	22.92	22.69
(2)	Gross Earnings	17.86	17.94	18.05	18.16	18.00	18.26	18.41	18.59	18.61	18.47
(3)	Wages and Salaries	15.80	15.90	16.00	16.08	15.95	16.15	16.31	16.46	16.49	16.35
(4)	Paid Leave	1.44	1.44	1.45	1.47	1.45	1.47	1.46	1.48	1.48	1.47
(5)	Supplemental Pay	0.62	0.60	0.60	0.61	0.61	0.64	0.64	0.65	0.64	0.64
(6)	Benefits Other Than Pay	3.86	3.89	3.95	3.98	3.92	4.11	4.20	4.25	4.31	4.22
(7)	Insurance	1.40	1.42	1.45	1.46	1.43	1.52	1.57	1.59	1.62	1.58
(8)	Retirement Benefits	0.63	0.62	0.63	0.64	0.63	0.67	0.67	0.68	0.70	0.68
(9)	Legally Required Benefits	1.80	1.82	1.84	1.85	1.83	1.89	1.93	1.95	1.96	1.93
(9A)	Workers' Compensation	(0.35)	(0.37)	(0.38)	(0.38)	(0.37)	(0.40)	(0.41)	(0.42)	(0.43)	(0.42)
(10)	Other Benefits	0.03	0.03	0.03	0.03	0.03	0.03	0.03	0.03	0.03	0.03
(11)	Workers' Compensation as Percent of Remuneration	1.61%	1.69%	1.73%	1.72%	1.69%	1.79%	1.81%	1.84%	1.88%	1.83%
(12)	Workers' Compensation as Percent of Gross Earnings	1.96%	2.06%	2.11%	2.09%	2.05%	2.19%	2.23%	2.26%	2.31%	2.25%
Daniel De	Ctata and Lacal Employees	March 2002	June	Sept.	Dec. 2002	2002	March 2003	June	Sept.	Dec.	2003
Pariei B.	State and Local Employees	2002	2002	2002	2002	Average	2003	2003	2003	2003	Average
(1)	Total Remuneration	31.29	31.20	31.89	32.32	31.68	32.62	32.99	33.62	33.91	33.29
(2)	Gross Earnings	24.83	24.72	25.17	25.46	25.05	25.66	25.96	26.26	26.43	26.08
(3)	Wages and Salaries	22.14	22.00	22.40	22.68	22.31	22.85	23.14	23.42	23.56	23.24
(4)	Paid Leave	2.43	2.45	2.49	2.49	2.47	2.51	2.52	2.55	2.58	2.54
(5)	Supplemental Pay	0.26	0.27	0.28	0.29	0.28	0.30	0.30	0.29	0.29	0.30
(6)	Benefits Other Than Pay	6.46	6.47	6.72	6.85	6.63	6.96	7.02	7.36	7.48	7.21
(7)	Insurance	2.82	2.85	2.96	3.02	2.91	3.12	3.16	3.32	3.39	3.25
(8)	Retirement Benefits	1.74	1.72	1.81	1.84	1.78	1.85	1.86	1.99	2.03	1.93
(9)	Legally Required Benefits	1.84	1.84	1.89	1.92	1.87	1.93	1.94	1.98	1.99	1.96
(9A)	Workers' Compensation	(0.34)	(0.35)	(0.36)	(0.37)	(0.36)	(0.36)	(0.37)	(0.38)	(0.38)	(0.37)
(10) (11)	Other Benefits Workers' Compensation as	0.06 1.09%	0.06 1.12%	0.06 1.13%	0.07 1.14%	0.06 1.12%	0.06 1.10%	0.06 1.12%	0.07 1.13%	0.07 1.12%	0.07 1.12%
	Percent of Remuneration										
(12)	Workers' Compensation as Percent of Gross Earnings	1.37%	1.42%	1.43%	1.45%	1.42%	1.40%	1.43%	1.45%	1.44%	1.43%
Panel C:	All Non-Federal Employees	March 2002	June 2002	Sept. 2002	Dec. 2002	2002 Average	March 2003	June 2003	Sept. 2003	Dec. 2003	2003 Average
(1)	Total Remuneration	23.15	23.20	23.44	23.66	23.36	23.93	24.19	24.48	24.59	24.30
(2)	Gross Earnings	18.91	18.92	19.09	19.24	19.04	19.39	19.57	19.76	19.80	19.63
(3)	Wages and Salaries	16.76	16.78	16.93	17.06	16.88	17.17	17.35	17.52	17.56	17.40
(4)	Paid Leave	1.59	1.59	1.60	1.62	1.60	1.63	1.63	1.64	1.65	1.64
(5)	Supplemental Pay	0.56	0.55	0.56	0.56	0.56	0.59	0.59	0.60	0.59	0.59
(6)	Benefits Other Than Pay	4.24	4.26	4.35	4.41	4.32	4.54	4.64	4.73	4.78	4.67
(7)	Insurance	1.61	1.63	1.67	1.69	1.65	1.77	1.81	1.86	1.88	1.83
(8)	Retirement Benefits	0.80	0.78	0.80	0.82	0.80	0.85	0.86	0.88	0.90	0.87
(9)	Legally Required Benefits	1.80	1.82	1.85	1.86	1.83	1.89	1.93	1.95	1.96	1.93
(9A)	Workers' Compensation	(0.35)	(0.36)	(0.38)	(0.38)	(0.37)	(0.39)	(0.41)	(0.42)	(0.42)	(0.41)
(10)	Other Benefits	0.03	0.03	0.03	0.04	0.03	0.03	0.04	0.04	0.04	0.04
(11)	Workers' Compensation as Percent of Remuneration	1.51%	1.55%	1.62%	1.61%	1.57%	1.63%	1.69%	1.72%	1.71%	1.69%
(12)	Workers' Compensation as	1.85%	1.90%	1.99%	1.98%	1.93%	2.01%	2.10%	2.13%	2.12%	2.09%
Notes	Percent of Gross Earnings										

Notes: See Notes for Tables 1-4.

Sources: Data in rows (1), (3) to (5), and (7) to (10) of Panels A, B, and C:

March 2002: U.S. Department of Labor, 2002a, Tables 1, 3, and 5. June 2002: U.S. Dept. of Labor, 2002b, Tables 1, 3, and 5. September 2002: U.S. Dept. of Labor, 2002c, Tables 1, 3, and 5. December 2002: U.S. Dept. of Labor, 2003a, Tables 1, 3, and 5.

March 2003: U.S. Dept. of Labor, 2003b, Tables 1, 3, and 5. June 2003: U.S. Dept. of Labor, 2003c, Tables 1, 3, and 5. September 2003: U.S. Dept. of Labor, 2003d, Tables 1, 3, and 5. **December 2003:** U.S. Dept. of Labor, 2004, Tables 1, 3, and 5.

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	Table 4 - Total Rem	uneration, Wa		laries, and ollars Per H			on, Quartei	riy Since M	arch 2004		
Panel A:	Private Industry Employees	March 2004	June 2004	Sept. 2004	Dec. 2004	2004 Average	March 2005	June 2005	Sept. 2005	Dec. 2005	2005 Average
(1)	Total Remuneration	23.29	23.41	23.76	23.90	23.59	24.17	24.24	24.34	24.71	24.37
(2)	Gross Earnings	18.80	18.84	19.13	19.21	19.00	19.37	19.44	19.49	19.84	19.54
(3)	Wages and Salaries	16.64	16.71	16.96	17.02	16.83	17.15	17.21	17.23	17.51	17.28
(4)	Paid Leave	1.50	1.49	1.52	1.53	1.51	1.54	1.54	1.55	1.61	1.56
(1) (5)	Supplemental Pay	0.66	0.64	0.65	0.66	0.65	0.68	0.69	0.71	0.72	0.70
(6)	Benefits Other Than Pay	4.50	4.56	4.64	4.70	4.60	4.80	4.80	4.86	4.88	4.84
(7)	Insurance	1.65	1.66	1.68	1.70	1.67	1.76	1.76	1.78	1.81	1.78
		0.80	0.82	0.85	0.88		0.90		0.90	0.89	0.89
(8)	Retirement Benefits					0.84		0.88			
(9)	Legally Required Benefits	2.01	2.04	2.07	2.08	2.05	2.10	2.12	2.14	2.14	2.13
(9A)	Workers' Compensation	(0.45)	(0.47)	(0.47)	(0.47)	(0.47)	(0.48)	(0.48)	(0.49)	(0.48)	(0.48)
(10)	Other Benefits	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.04
(11)	Workers' Compensation as Percent of Remuneration	1.93%	2.01%	1.98%	1.97%	1.97%	1.99%	1.98%	2.01%	1.94%	1.98%
(12)	Workers' Compensation as Percent of Gross Earnings	2.39%	2.49%	2.46%	2.45%	2.45%	2.48%	2.47%	2.51%	2.42%	2.47%
Panel B:	State and Local Employees	March 2004	June 2004	Sept. 2004	Dec. 2004	2004 Average	March 2005	June 2005	Sept. 2005	Dec. 2005	2005 Average
	otato ana 200a: 2mpioyeec					ge					7.1.0.4.90
(1)	Total Remuneration	34.21	34.13	34.72	35.16	34.56	35.50	35.46	36.16	36.55	35.92
(2)	Gross Earnings	26.59	26.44	26.78	27.07	26.72	27.25	27.18	27.56	27.86	27.46
(3)	Wages and Salaries	23.69	23.52	23.83	24.10	23.79	24.26	24.17	24.52	24.83	24.45
(4)	Paid Leave	2.60	2.61	2.64	2.66	2.63	2.68	2.69	2.72	2.72	2.70
(5)	Supplemental Pay	0.30	0.31	0.31	0.31	0.31	0.31	0.32	0.32	0.31	0.32
(6)	Benefits Other Than Pay	7.62	7.68	7.94	8.07	7.83	8.25	8.28	8.59	8.69	8.45
(7)	Insurance	3.48	3.51	3.62	3.68	3.57	3.76	3.79	3.94	3.98	3.87
(8)	Retirement Benefits	2.07	2.12	2.23	2.28	2.18	2.34	2.33	2.48	2.51	2.42
(9)	Legally Required Benefits	2.02	2.00	2.23	2.26	2.10	2.10	2.11	2.12	2.15	2.12
(9A)	Workers' Compensation	(0.39)	(0.40)	(0.41)	(0.41)	(0.40)	(0.44)	(0.46)	(0.45)	(0.47)	(0.46
(10)	Other Benefits	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05
(11)	Workers' Compensation as Percent of Remuneration	1.14%	1.17%	1.18%	1.17%	1.16%	1.24%	1.30%	1.24%	1.29%	1.27%
(12)	Workers' Compensation as Percent of Gross Earnings	1.47%	1.51%	1.53%	1.51%	1.51%	1.61%	1.69%	1.63%	1.69%	1.66%
Panel C:	All Non-Federal Employees	March 2004	June 2004	Sept. 2004	Dec. 2004	2004 Average	March 2005	June 2005	Sept. 2005	Dec. 2005	2005 Average
(1)	Total Remuneration	24.95	24.96	25.36	25.57	25.21	25.87	25.86	26.05	26.46	26.06
	Gross Earnings	19.97	19.95	20.24	20.37	20.13	20.56	20.55	20.65	21.02	20.70
(2)	ŭ					20.13 17.86					
(3)	Wages and Salaries	17.71	17.70	17.96	18.07		18.22	18.21	18.28	18.59	18.33
(4)	Paid Leave	1.66	1.66	1.68	1.70	1.68	1.72	1.70	1.72	1.77	1.73
(5)	Supplemental Pay	0.60	0.59	0.60	0.60	0.60	0.62	0.64	0.65	0.66	0.64
(6)	Benefits Other Than Pay	4.97	5.01	5.11	5.18	5.07	5.31	5.30	5.40	5.45	5.37
(7)	Insurance	1.93	1.93	1.96	1.99	1.95	2.06	2.05	2.10	2.13	2.09
(8)	Retirement Benefits	0.99	1.01	1.05	1.08	1.03	1.11	1.09	1.13	1.13	1.12
(9)	Legally Required Benefits	2.01	2.03	2.06	2.07	2.04	2.10	2.12	2.13	2.15	2.13
(9A)	Workers' Compensation	(0.44)	(0.46)	(0.46)	(0.46)	(0.46)	(0.47)	(0.48)	(0.48)	(0.48)	(0.48
(10)	Other Benefits	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.04
(11)	Workers' Compensation as	1.76%	1.84%	1.81%	1.80%	1.80%	1.82%	1.86%	1.84%	1.81%	1.83%
	Percent of Remuneration										
(12)	Workers' Compensation as	2.20%	2.31%	2.27%	2.26%	2.26%	2.29%	2.34%	2.32%	2.28%	2.31%
. ,	Percent of Gross Earnings										
lotoc	Con Notes for Tables 1.4										

Notes: See Notes for Tables 1-4.

Sources: Data in Panel A: U.S. Department of Labor, 2006, Table 9.

Data in Panel B: U.S. Department of Labor, 2006, Table 5.

Data in Panel C: U.S. Department of Labor, 2006, Table 1.

Notes for Tables 1-4

Notes: * = \$0.01 or less

- (1) Table 1 and the text of this article use the term "remuneration" in place of the term "compensation" that is used in the BLS publications, and use the term "All non-federal Employees" in place of the term "Civilian Workers" that is used in the BLS publications.
- (2) Total remuneration (row 1) = gross earnings (row 2) + benefits other than pay (row 6).
- (3) Gross earnings (row 2) = wages and salaries (row 3) + paid leave (row 4) + supplemental pay (row 5).
- (4) Benefits other than pay (row 6) = insurance (row 7) + retirement benefits (row 8) + legally required benefits (row 9) + other benefits (row 10).
- (5) Workers' compensation (row 9A) is one of the legally required benefits (row 9).
- (6) Workers' compensation as percent of remuneration (row 11) = workers compensation (row 9A)/total remuneration (row 1).
- (7) Workers' compensation as percent of gross earnings (row 12) = workers' compensation (row 9A)/gross earnings (row 2).
- (8) Results in rows (2), (6), (11), and (12) were calculated by Florence Blum and John F. Burton, Jr.

then declined for seven years until reaching 1.92 percent of payroll in 2001. Costs subsequently began to increase, reaching 2.05 percent of payroll in 2002, 2.25 percent of payroll in 2003, 2.45 percent of payroll in 2004, and 2.47 percent of payroll in 2005.

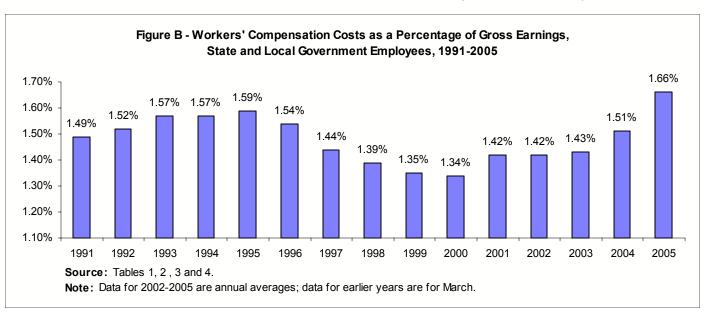
State and Local Government Employees. The employers' costs of workers' compensation as a percent of payroll for employees in the state and local government sector from 1991 to 2005 are shown in Figure B and Panel B of Tables 1 to 4. This sector's workers' compensation costs started at 1.49 percent of payroll in 1991, increased until reaching 1.59 percent of payroll in 1995, dropped to 1.34 percent of payroll in 2000, rebounded to 1.42 percent of payroll in 2001 and 2002, and increased to 1.43 percent of payroll in 2003, 1.51 percent of payroll in 2004, and 1.66 percent of payroll in 2005, which represents the highest cost of workers' compensation in the state and local government sector since the data series began in 1991.

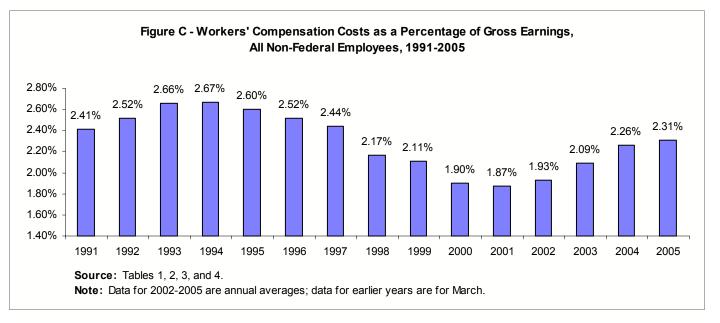
All Non-Federal Employees. Workers' compensation costs for 1991 to 2005 for all non-federal employees, a category that includes private industry employees along with state and local government employees, are presented in Figure C and in Panel C of Tables 1 to 4. Workers' compensation costs for employers of all non-federal employees represented 2.41 percent of payroll in 1991, increased to a peak of 2.67 percent in 1994, declined from 1994 to 2001, when it was 1.87 percent of payroll, and then increased for four years to 2.31 percent of payroll in 2005.

Costs Per Hour Worked

An alternative measure of the employers' costs of workers' compensation is employers' expenditures on the program in dollars per hour worked.

Private Sector Employees. The employers' costs of workers' compensation in dollars per hour worked for



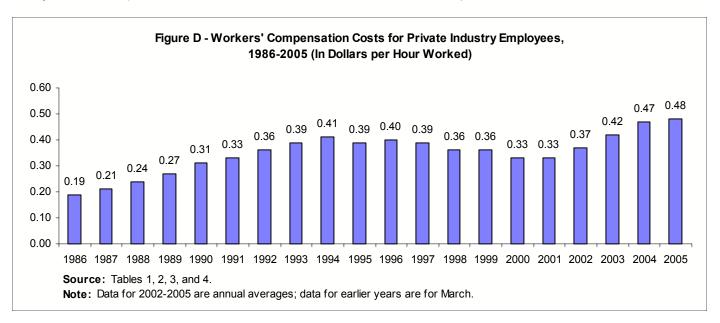


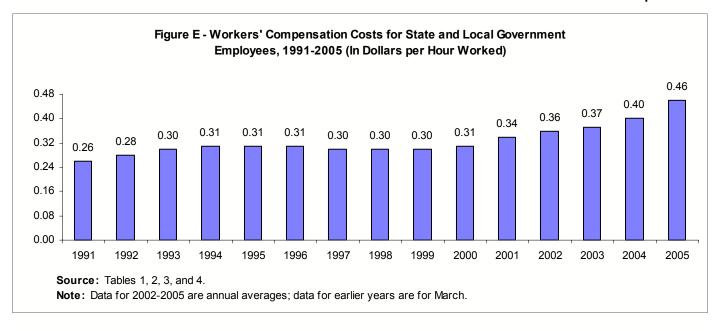
private sector workers from 1986 to 2005 are shown in Figure D and Panel A of Tables 1 to 4. Using this measure of employers' costs, the costs in the private sector began at \$0.19 per hour in 1986, increased to \$0.41 per hour in 1994, declined in most years until reaching \$0.33 per hour in 2000 and 2001, and then increased to \$0.37 per hour in 2002, \$0.42 per hour in 2003, \$0.47 per hour in 2004, and \$0.48 in 2005.

State and Local Government Employees. The employers' costs of workers' compensation in dollars per hour worked for workers in the state and local government sector from 1991 to 2005 are shown in Figures E and Panel B of Tables 1 to 4. The employers' costs of workers' compensation per hour worked in the state and local government sector were \$0.26 in 1991 (the first year with data), increased to \$0.31 in 1994, fluctu-

ated in a narrow band between \$0.30 and \$0.31 per hour from 1994 to 2000, and then increased rapidly for five years until costs were \$0.46 per hour worked in 2005.

All Non-Federal Employees. The employers' costs of workers' compensation in dollars per hour worked for all non-federal government employees from 1991 to 2005 are shown in Figure F and Panel C of Tables 1 to 4. Workers' compensation costs per hour worked for all non-federal government employees were \$0.32 in 1991 (the first year with data), increased to \$0.39 in 1994, declined to \$0.33 in 2000, and then increased significantly to \$0.37 in 2002, \$0.41 in 2003, and \$0.46 per hour worked in 2004. Employers' costs for all non-federal employees increased moderately in 2005 to \$0.48 per hour worked.





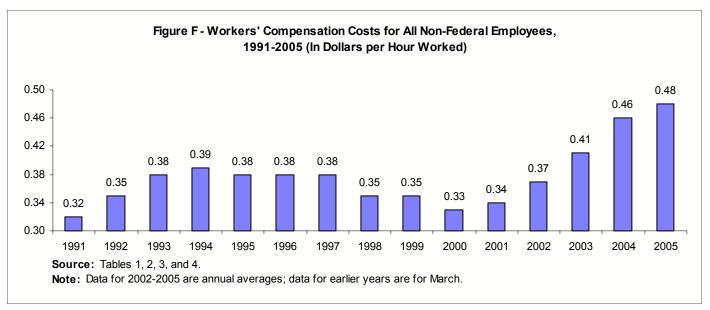
QUARTERLY DATA

Workers' Compensation Costs as Percent of Payroll

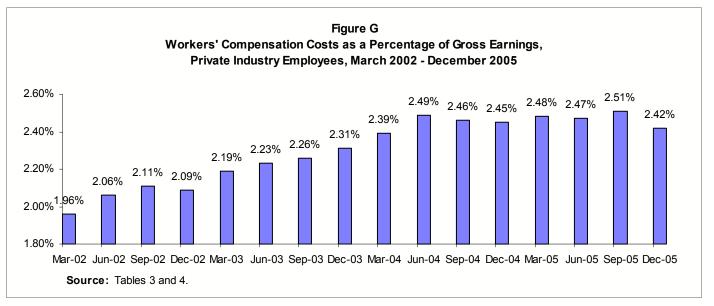
Private sector employees. The trends in workers' compensation costs in the private sector since March 2002 are further documented in Figure G and Panel A of Tables 3 and 4, which present information on the 16 quarters of data available under the new BLS quarterly publication schedule. The employers' costs of 1.96 percent in March 2002 increased until September 2002, dropped slightly in December 2002, and subsequently resumed an increase in every quarter until June 2004, when costs represented 2.49 percent of payroll. Costs for employers in the private sector fluctuated in a rela-

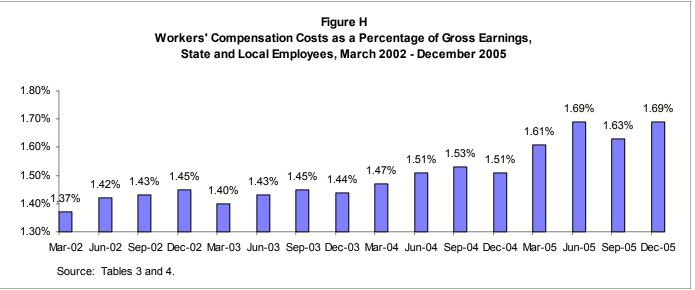
tively narrow range of 2.45 percent to 2.51 percent of payroll between June 2002 and September 2005. Costs then dropped in the last quarter of 2005, reaching 2.42 percent of payroll in December 2005.

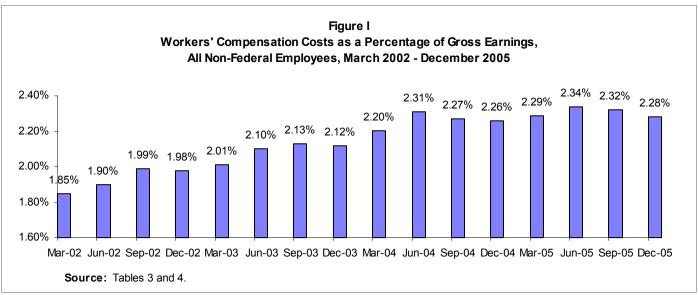
State and Local Government Employees. The fluctuations in workers' compensation costs in the state and local sector in recent years are evident in the 16 quarters of data available included in Figure H and Panel B of Tables 3 and 4. The employers' costs increased from 1.37 percent of payroll in March 2002 to 1.45 percent of payroll in December 2002, dropped to 1.40 percent of payroll in March 2003, and then matched the previous peak of 1.45 percent of payroll in September 2003, before declining again to 1.44 percent of payroll in December 2003. Cost in the sector then generally increased for eight quarters, reaching a new



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peak of 1.69 percent of payroll in June 2005, followed by a decline to 1.63 percent of payroll in September 2005 and a rebound to the peak of 1.69 percent of payroll in December 2005.

All Non-federal Employees. A general trend towards higher workers' compensation costs for all non-federal employers between 2002 and mid-2004 is shown in the data in Figure I and in Panel C of Tables 3 and 4. The employers' costs of 1.85 percent of payroll in March 2002 was followed by nine quarters of generally increasing costs until costs reached 2.31 percent of payroll in June 2004. Then costs fluctuated until reaching a recent peak of 2.34 percent in June 2005, followed by two quarters of decline through December 2005, when workers' compensation costs were 2.28 percent of payroll.

Workers' Compensation Costs per Hour Worked

Private Sector Employees. The quarterly data indicate that private sector employers expended \$0.35 per hour on workers' compensation in March 2002 and that these expenditures increased almost every quarter until reaching \$0.47 per hour in June 2004 (Figure J and Panel A of Tables 3 and 4). Since June 2004, employers' costs have varied within a narrow range, with costs at \$0.48 per hour worked in December 2005.

State and Local Government Employees. The quarterly data indicate that state and local government employers expended \$0.34 per hour on workers' compensation in March 2002 and that these expenditures fluctuated between \$0.36 and \$0.38 per hour between September 2002 and December 2003 (Figure K and Panel B of Tables 3 and 4). Cost then increased significantly in the state and local government sector during 2004 and 2005, reaching \$0.47 per hour worked in December 2005.

All Non-Federal Employees. The quarterly data indicate that state and local government employers expended \$0.35 per hour on workers' compensation in March 2002 and that these expenditures increased in most quarters until they reached \$0.46 per hour worked in June 2004, a figure that persisted until December 2004. Costs increased in March 2005 to \$0.47 per hour worked. Then employers' costs for all non-federal employees moved to a new plateau of \$0.48 per hour worked for the final three quarters in 2005 (Figure L and Panel C of Tables 3 and 4).

RECENT INCREASES IN WORKERS' COMPENSATION COSTS

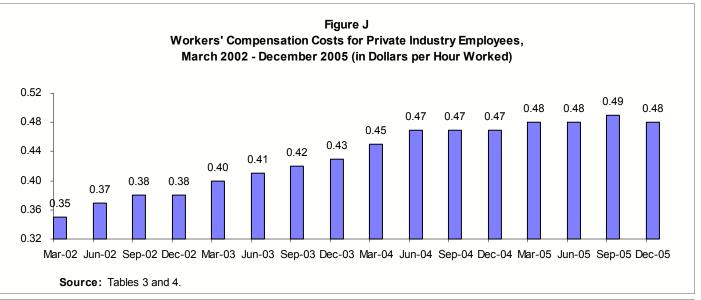
The most comprehensive set of employers represented in the BLS survey are those employing all nonfederal employees. For those employers, the low point for employers' costs as a percent of payroll occurred in March 2002, when the costs represented 1.85 percent of payroll. Tables 5 and 6 indicate the increases in workers' compensation costs since March 2002.

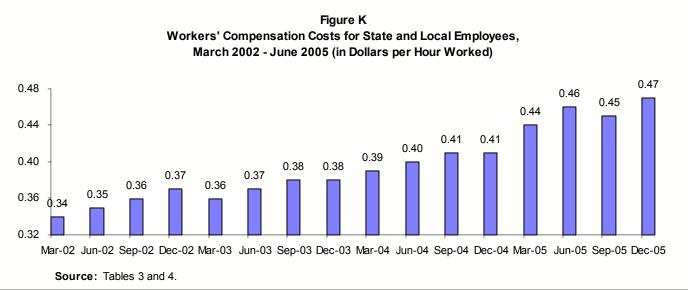
Employer's Costs as a Percent of Payroll

Private Sector Employees. The employers' costs of workers' compensation as a percent of payroll increased from 1.96 percent in March 2002 to 2.42 percent of payroll in December 2005 (Figure G and Panel A, Column (1) of Table 5). This represents a cumulative increase of costs of 23.5 percent over the sixteen quarters (Table 5, Panel A, Column (2)). The quarterly data can also be used to calculate annual rates of increase in workers' compensation costs over the preceding year. For example, private sector employers' costs were 1.96 percent of payroll in March 2002 and 2.19 percent of payroll in March 2003, which represents an 11.7 percent increase in costs over the twelve months (Figure M and Table 5, Panel A, Column (3)). The data indicate that the annual rate of change in the employers' costs of workers' compensation in the private sector was essentially zero during 2005, with two quarters up from the corresponding quarter in 2004 and two down from the same quarter in the previous year. In December 2005, the employers' costs of workers' compensation as a percent of payroll was down 1.2 percent over twelve months.

State and Local Employees. The employers' costs of workers' compensation as a percent of payroll increased from 1.37 percent of payroll in March 2002 to 1.69 percent of payroll in December 2005 (Figure H and Table 5, Panel B, Column (1)). This represents a cumulative increase in costs of 23.4 percent over sixteen quarters (Table 5, Panel B, Column (2)). The quarterly data can also be used to calculate annual rates of increase in workers' compensation costs over the preceding year. For example, state and local government sector employers' costs were 1.37 percent of payroll in March 2002 and 1.40 percent of payroll in March 2003, which represents a 2.2 percent increase in costs over the twelve months (Figure N and Table 5, Panel B, Column (3)). The data indicate that the annual rate of change in the employers' costs of workers' compensation in the state and local government sector was relatively steady during 2004, ranging from a 5.6 percent increase from June 2003 to June 2004 to a 4.9 percent increase from December 2003 to December

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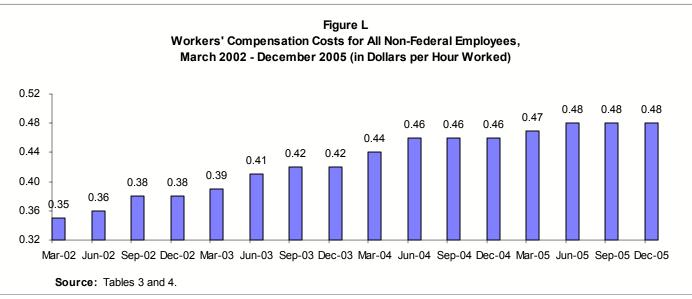


Table 5 - Employers' Cost of Workers' Compensation as Percent of Gross Earnings (Payroll): Increases Since March 2002

Panel A: Private Industry Employees

	Employers' Costs as % of Payroll	Cumulative Increase Since March 2002	Increase Over Twelve Months
	(1)	(2)	(3)
March 2002	1.96		
June 2002	2.06	5.1%	
September 2002	2.11	7.7%	
December 2002	2.09	6.6%	
March 2003	2.19	11.7%	11.7%
June 2003	2.23	13.8%	8.3%
September 2003	2.26	15.3%	7.1%
December 2003	2.31	17.9%	10.5%
March 2004	2.39	21.9%	9.1%
June 2004	2.49	27.0%	11.7%
September 2004	2.46	25.5%	8.8%
December 2004	2.45	25.0%	6.1%
March 2005	2.48	26.5%	3.8%
June 2005	2.47	26.0%	-0.8%
September 2005	2.51	28.1%	2.0%
December 2005	2.42	23.5%	-1.2%

Panel B: State and Local Employees

	as % of Payroll (1)	Since March 2002 (2)	Twelve Months (3)
March 2002	1.37		
June 2002	1.42	3.6%	
September 2002	1.43	4.4%	
December 2002	1.45	5.8%	
March 2003	1.40	2.2%	2.2%
June 2003	1.43	4.4%	0.7%
September 2003	1.45	5.8%	1.4%
December 2003	1.44	5.1%	-0.7%
March 2004	1.47	7.3%	5.0%
June 2004	1.51	10.2%	5.6%
September 2004	1.53	11.7%	5.5%
December 2004	1.51	10.2%	4.9%
March 2005	1.61	17.5%	9.5%
June 2005	1.69	23.4%	11.9%
September 2005	1.63	19.0%	6.5%
December 2005	1.69	23.4%	11.9%

Panel C: All Non-Federal Employees

	Employers' Costs	Cumulative Increase	Increase Over
	as % of Payroll	Since March 2002	Twelve Months
	(1)	(2)	(3)
	· /	· · · · · · · · · · · · · · · · · · ·	` ,
March 2002	1.85		
June 2002	1.90	2.7%	
September 2002	1.99	7.6%	
December 2002	1.98	7.0%	
March 2003	2.01	8.6%	8.6%
June 2003	2.10	13.5%	10.5%
September 2003	2.13	15.1%	7.0%
December 2003	2.12	14.6%	7.1%
March 2004	2.20	18.9%	9.5%
June 2004	2.31	24.9%	10.0%
September 2004	2.27	22.7%	6.6%
December 2004	2.26	22.2%	6.6%
March 2005	2.29	23.8%	4.1%
June 2005	2.34	26.5%	1.3%
September 2005	2.32	25.4%	2.2%
December 2005	2.28	23.2%	0.9%

Source: Column (1) from Tables 3 and 4, Row (12) of Panels A, B, and C.

2004. The annual rate of change in costs in the state and local government sector in 2005 was much higher than in 2004, with costs over the corresponding quarter in the previous varying between 6.5 percent in September 2005 to 11.9 percent in December 2005.

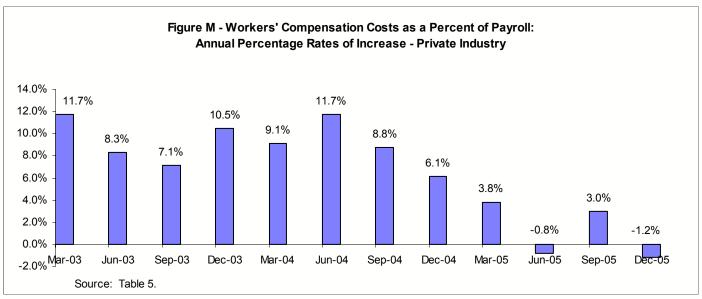
All Non-Federal Employees. The employers' costs of workers' compensation as a percent of payroll increased from 1.85 percent of payroll in March 2002 to 2.28 percent of payroll in December 2005 (Figure I and Table 5, Panel C, Column (1)). This represents a cumulative increase of costs of 23.2 percent over the sixteen quarters (Table 5, Panel C, Column (2)). The quarterly data can also be used to calculate annual rates of increase in workers' compensation costs over the preceding year. For example, all non-federal employers' costs were 1.85 percent of payroll in March 2002 and 2.01 percent of payroll in March 2003, which represents an 8.6 percent increase in costs over the twelve months (Figure O and Table 5, Panel C, Column (3)). The annual rate of increase in the employers' costs of workers' compensation for all non-federal employees were modest during 2005, with costs in December 2005 up only 0.9 percent from the corresponding guarter in 2004.

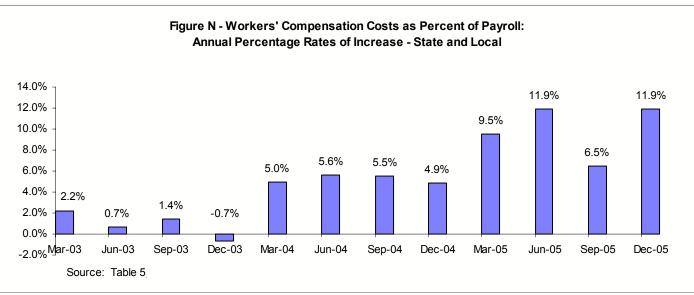
Workers' Compensation Costs per Hour Worked

Private Sector Employees. The employers' costs of workers' compensation per hour worked increased from \$0.35 in March 2002 to \$0.48 percent of payroll in December 2005 (Figure J and Panel A, Column (1) of Table 6). This represents a cumulative increase of costs of 37.1 percent over the sixteen quarters (Table 6, Panel A, Column (2)). The quarterly data can also be used to calculate annual rates of increase in workers' compensation costs over the preceding year. For example, private sector employers' costs were \$0.35 per hour in March 2002 and \$0.40 in March 2003, which represents a 14.3 percent increase in costs over the twelve months (Figure P and Table 6, Panel A, Column (3)). The data indicate that the annual rate of increase in the employers' costs of workers' compensation in the private sector generally declined during 2005, continuing a trend towards slower cost increases that began in the last two quarters of 2004. Private sector employers' costs of workers' compensation per hour worked were up 14.6 percent in June 2004 compared to June 2003: six quarters later, in December 2005, costs were only up 2.1 percent relative to December 2004.

State and Local Employees. The employers' costs of workers' compensation per hour worked increased from \$0.34 in March 2002 to \$0.47 in December 2005 (Figure K and Table 6, Panel B, Column (1)).

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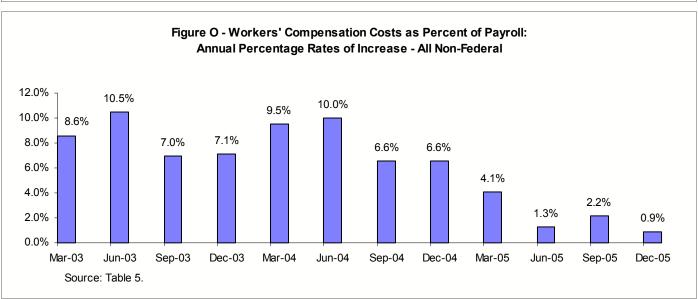


Table 6 - Employers' Cost of Workers' Compensation in Dollars Per Hours Worked: Increases Since March 2002

Panel A: Private Industry Employees

	Employers' Costs in Dollars (1)	Cumulative Increase Since March 2002 (2)	Increase Over Twelve Months (3)
March 2002	0.35		
June 2002	0.37	5.7%	
September 2002	0.38	8.6%	
December 2002	0.38	8.6%	
March 2003	0.40	14.3%	14.3%
June 2003	0.41	17.1%	10.8%
September 2003	0.42	20.0%	10.5%
December 2003	0.43	22.9%	13.2%
March 2004	0.45	28.6%	12.5%
June 2004	0.47	34.3%	14.6%
September 2004	0.47	34.3%	11.9%
December 2004	0.47	34.3%	9.3%
March 2005	0.48	37.1%	6.7%
June 2005	0.48	37.1%	2.1%
September 2005	0.49	40.0%	4.3%
December 2005	0.48	37.1%	2.1%

Panel B: State and Local Employees

	Employers' Costs	Cumulative Increase	Increase Over
	in Dollars	Since March 2002	Twelve Months
	(1)	(2)	(3)
March 2002	0.34		
June 2002	0.35	2.9%	
September 2002	0.36	5.9%	
December 2002	0.37	8.8%	
March 2003	0.36	5.9%	5.9%
June 2003	0.37	8.8%	5.7%
September 2003	0.38	11.8%	5.6%
December 2003	0.38	11.8%	2.7%
March 2004	0.39	14.7%	8.3%
June 2004	0.40	17.6%	8.1%
September 2004	0.41	20.6%	7.9%
December 2004	0.41	20.6%	7.9%
March 2005	0.44	29.4%	12.8%
June 2005	0.46	35.3%	15.0%
September 2005	0.45	32.4%	9.8%
December 2005	0.47	38.2%	14.6%

Panel C: All Non-Federal Employees

	Employers' Costs	Cumulative Increase	Increase Over
	in Dollars	Since March 2002	Twelve Months
	(1)	(2)	(3)
March 2002	0.35		
June 2002	0.36	2.9%	
September 2002	0.38	8.6%	
December 2002	0.38	8.6%	
March 2003	0.39	11.4%	11.4%
June 2003	0.41	17.1%	13.9%
September 2003	0.42	20.0%	10.5%
December 2003	0.42	20.0%	10.5%
March 2004	0.44	25.7%	12.8%
June 2004	0.46	31.4%	12.2%
September 2004	0.46	31.4%	9.5%
December 2004	0.46	31.4%	9.5%
March 2005	0.47	34.3%	6.8%
June 2005	0.48	37.1%	4.3%
September 2005	0.48	37.1%	4.3%
December 2005	0.48	37.1%	4.3%
Source: Tables 3	3 and 4.		

This represents a cumulative increase of costs of 38.2 percent over sixteen quarters (Table 6, Panel B, Column (2)). The guarterly data can also be used to calculate annual rates of increase in workers' compensation costs over the preceding year. For example, state and local government sector employers' costs were \$0.34 per hour worked in March 2002 and \$0.36 per hour worked in March 2003, which represents a 5.9 percent increase in costs over the twelve months (Figure Q and Table 6, Panel B, Column (3)). The data indicate that the annual rate of change in the employers' costs of workers' compensation in the state and local government sector was relatively constant in 2004, ranging from only 8.3 percent in the first quarter to 7.9 percent in the last two quarters. In contrast, employers' costs of workers' compensation per hour worked in the state and local government sector increased rapidly in 2005, with costs in December 2005 up 14.8 percent in twelve months.

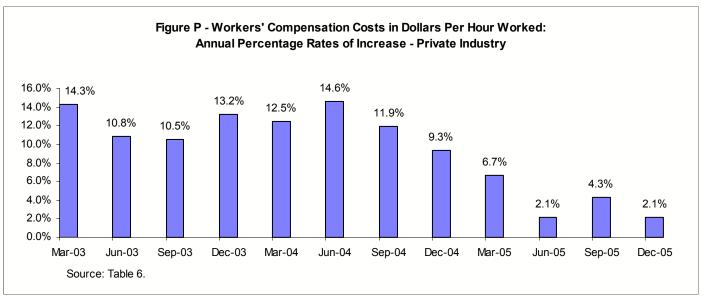
All Non-Federal Employees. The employers' costs of workers' compensation per hour worked increased from \$0.35 in March 2002 to \$0.48 in December 2005 (Figure L and Table 5, Panel C, Column (1)). This represents a cumulative increase of costs of 37.1 percent over the sixteen quarters (Table 5, Panel C, Column (2)). The quarterly data can also be used to calculate annual rates of increase in workers' compensation costs over the preceding year. For example, all non-federal employers' costs were \$0.35 per hour worked in March 2002 and \$0.39 in March 2003, which represents an 11.4 percent increase in costs over the twelve months (Figure R and Table 6, Panel C, Column (3)). The annual rate of increase in the employers' costs of workers' compensation for all non-federal employees declined from 6.8 percent in the first guarter of 2005 to 4.3 percent in the last three guarters of 2005.

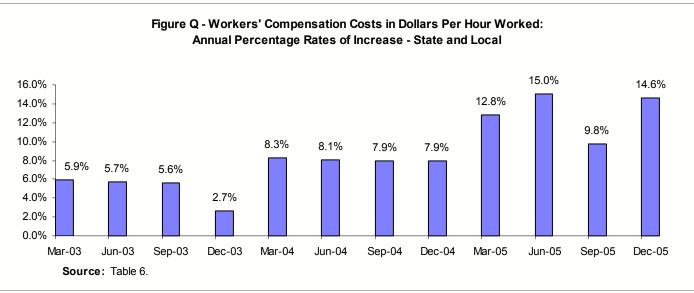
ANALYSIS

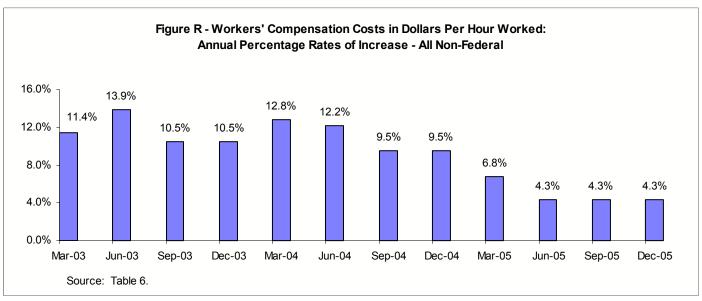
Employers' Costs in Historical Context

Workers' compensation costs as a percentage of gross earnings (or payroll) is the most common measure of employers' costs used in the workers' compensation literature. The rationale is that over time employer expenditures on remuneration for employees, including wages, health insurance, pensions and workers' compensation, increase. For example, between 1991 (March) and 2005 (annual), private sector employers' expenditures for workers' compensation increased from \$0.33 to \$0.48 per hour worked, which represents a 45 percent increase. In isolation, a 45 percent increase in workers' compensation costs per hour worked may sound like a substantial increase. However, over that same period -- between 1991 (March) and 2005

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(annual), the gross earnings (payroll) paid by employers for private sector employees increased from \$12.55 to \$19.54 per hour worked (Panel A, Tables 1 and 4), which is a 56 percent increase. Workers' compensation costs per hour worked have increased less rapidly than payroll since 1991, which helps put the workers' compensation cost developments in perspective.

Another way to put in perspective the developments over time in employer expenditures on workers' compensation is to compare them to payroll in each year. That workers' compensation expenditures for private sector employers represented 2.63 percent of payroll in 1991 (March) and 2.47 percent of payroll in 2005 (annual) provides information more useful than simply stating that workers' compensation costs per hour increased by 45 percent over those 15 years.

The preceding sections have documented the changes in employer expenditures on workers' compensation as a percent of payroll for three levels of aggregation of employees. For private sector employees, where the data are available since 1986, the costs increased from 1986 to 1994, declined sharply through 2001, and increased from 2001 to mid-2004. The costs were then relatively stable until the last quarter of 2005, when they modestly declined (Figures A and G).

For state and local government employees, where the data are only available since 1991, the pattern is roughly similar to the private sector until the last year: employers' costs increased through 1995, declined until 2000, and then increased modestly through December 2004. Then, for reasons currently unknown, workers' compensation costs as a percent of payroll significantly increased in the state and local government sector in 2005 (Figures B and H).

Finally, for all non-federal employees (which primarily consists of private sector employees), the data series shows a decline in employers' costs between 1991 and 2002, followed by an increase through the second quarter of 2004, after which they have fluctuated in a relatively narrow band (Figures C and I).

While these increases in costs after 2002 are noteworthy, the recent run-up in costs for private sector employers nonetheless meant that workers' compensation costs as a percent of payroll in 2005 were lower than in any year between 1990 and 1997. Likewise, the employers' costs as a percent of payroll for all non-federal employers were lower in 2005 than in all the years between 1991 and 1997. The "odd" sector is state and local government, where the employers' costs of workers' compensation as a percent of payroll were higher in 2005 than in any other year since the data series began in 1991.

A Comparison to Other Sources of Data on Employers' Costs

The BLS information on employers' expenditures on workers' compensation has some advantages over other sources of data on workers' compensation. One significant advantage, compared to the annual data prepared by the National Academy of Social Insurance (NASI), is timeliness: the most recent NASI data pertain to 2003 (Sengupta, Reno, and Burton 2005), while BLS data for 2005 are already available. The BLS data on employers' costs are also disaggregated by census region and division, major industry group, occupational group, establishment employment size, and bargaining status -- useful distinctions that are not available in the NASI data, which only includes data on employers' costs at the national level.²

The BLS data also have their limitations when compared to the NASI data. The foremost limitation of the BLS data is that they only measure costs to employers, not benefits paid to workers. The NASI data, for example, provide national and state-specific information on benefit payments that differentiate among the types of insurance arrangements (private carriers, state funds, and self-insurers) and that distinguish between medical and cash benefit payments. The NASI national data on benefits and costs also include the federal sector, which are missing from the BLS data on costs.

The NASI data and BLS data are, to a considerable degree, complementary and, as such, both sources of information are valuable. One problem, however, is that the two data series are not entirely consistent with one another. For example, the NASI data for 2003 (the latest year with data currently available from that source) indicate that the employers' costs of workers' compensation were 1.71 percent of covered payroll for employers in all sectors (including the federal government); the BLS data for all non-federal employees in 2003 estimates that workers' compensation costs for that group were 2.09 percent of payroll.³ In addition, the NASI data show 1990 as the peak year (with employers' costs at 2.18 of payroll), while the BLS data (as shown in Figure C and Table 1) for all non-federal employees show continuing increases in workers' compensation costs as a percent of payroll through 1994, with a decrease in costs only beginning in 1995. But even though the NASI and BLS data have different peak years, both sources of data indicate that the employers' costs of workers' compensation measured as a percent of payroll substantially declined during the latter half of the 1990s. We will continue to publish updates as the NASI annual and BLS quarterly data are available.

Appendix A Source of the Information and Methodology

Tables 1 to 6 and Figures A through N are based on data published by the Bureau of Labor Statistics (BLS), which is a part of the U.S. Department of Labor. The most recent BLS data for December 2005 are based on a national survey of about 50,400 occupations in approximately 11,300 establishments in the private sector and about 3,500 occupations in approximately 800 establishments in state and local government. (Sample sizes were smaller for earlier surveys.) The BLS published annual data based on the survey conducted each March from 1986 to 2002. Beginning with March 2002, the BLS has conducted the survey every quarter, and this article includes the data on workers' compensation costs through December 2005. This appendix discusses the data from March 2005 shown in Table 4 (since the March 2005 data are most comparable to the data from earlier years).⁵

The BLS data on Employer Costs for Employee Compensation (ECEC) measure the average cost per employee hour worked that employers pay for wages and salaries and various benefits, including benefits voluntarily paid as well as legally required benefits, such as workers' compensation. I have calculated workers' compensation as a percent of gross earnings (payroll) for this article, as explained below.

Data are available since 1986 for private sector employers' expenditures per hour on employees' total remuneration, and (as shown in Panel A of Tables 1 to 4) on a number of components of remuneration, including wages and salaries, paid leave, insurance, and legally required benefits (including separate information on workers' compensation). Comparable data pertaining to state and local government employees (Panel B of Tables 1 to 4) and to all non-federal employees (Panel C of Tables 1 to 4) are available for the period 1991 to 2005.

The only employees not included in this BLS data series are federal government, agriculture, and household workers, who in aggregate account for only about 4 percent of all employees. Of the 96 percent of all employees who are included in the BLS data, private industry employees clearly predominate (83 percent of all employees), whereas state and local government employees account for the remaining 13 percent of all employees.⁷

Private Industry Employees

The March 2005 data for private industry employees presented in Panel A of Table 4 further explain the BLS data series. In 2005, private sector employers spent, on average, \$24.17 per hour worked on *total remuneration* (row 1). The \$24.17 of total remuneration included *gross earnings* of \$19.37 per hour (row 2) and *benefits other than pay* of \$4.80 per hour (row 6). **Gross earnings, or payroll, included wages and salaries (\$17.15 per hour; row 3), paid leave (\$1.54 per hour; row 4), and supplemental pay (\$0.68 per hour; row 5). **Benefits other than pay included insurance (\$1.76 per hour; row 7), retirement benefits (\$0.90 per hour; row 8), legally required benefits (\$2.10 per hour; row 9), and other benefits (\$0.04 per hour; row 10). **Workers' compensation**, which averaged \$0.48 per hour worked (row 9A), is one of the legally required benefits (row 9).

The BLS data in Panel A of Table 2 indicate that private sector employers' workers' compensation expenditures (\$0.48 per hour) were 1.99 percent of total remuneration (row 11) and 2.48 percent of gross earnings (payroll) (row 12) in March 2005.¹⁰

State and Local Government Employees

The BLS data with respect to state and local government employees' remuneration are only available since 1991. There are several interesting differences between the employer expenditure patterns in the state and local government sector (Panel B of Tables 1 to 4) and in the private sector (Panel A). In March 2005, for example, the state and local sector had higher figures than the private sector for gross earnings per hour (\$27.25 vs. \$19.37, row 2); benefits other than pay (\$8.25 vs. \$4.80, row 6); and, therefore, total remuneration (\$35.50 vs. \$24.17, row 1). Workers' compensation costs per hour worked were somewhat lower in the state and local sector (\$0.44) than in the private sector (\$0.48) (row 9A). However, because of the higher wages in the government sector, workers' compensation costs as a percentage of gross wages and salaries (payroll) in 2005 were considerably lower in the state and local government sector than in the private sector (1.61 percent vs. 2.48 percent, row 12), as they have been each year from 1991 to 2005.

All Non-Federal Employees

The most comprehensive variant of the BLS data, the data for all non-federal employees, is shown in Panel C of Tables 1 to 4. Available since 1991, this grouping, which is the total of private sector employees and state and local government employees, covers about 95 percent of all U.S. employees.

In March 2005, total remuneration per hour worked for all non-federal employees averaged \$25.87 per hour (row 1) and gross earnings (payroll) averaged \$20.56 per hour (row 2). Workers' compensation expenditures were \$0.47 per hour in March 2005 (row 9A), which represented 2.29 percent of payroll (row 12).

ENDNOTES

- 1. Since costs increased in most months between March 2002 and December 2004, the annual averages for 2002, 2003, and 2004 exceed the employers' costs during March in those years (as shown in Tables 3 and 4), which means there is a discontinuity between the data through 2001 and the data for 2002-04. For example, if the data from March 2002 had been used in Figure A instead of the annual average for 2002, the employers' costs in the private sector would have been 1.96 percent rather than 2.05 percent.
- 2. The 2005 BLS data on employers' costs disaggregated by industry, occupation, census region and division, establishment size, and bargaining status will be analyzed in the May/June 2006 issue of the *Workers' Compensation Policy Review*.
- 3. The differences between the NASI data and the BLS data used in this article in the employers' costs of workers' compensation as a percentage of payroll are greater than is immediately obvious. The NASI data relate the employers' costs for workers' compensation only to the payroll of employers who are covered by state or federal workers' compensation programs. The costs would be a lower percentage if the base were payroll for all employers (whether covered or not), which is the base used for the BLS data.
- 4. Citations to the U.S. Department of Labor publications containing the data used to prepare this article are provided in the references.
- 5. The data are from the survey conducted in March 2005. The BLS uses the current-cost approach. That is, the costs do not pertain to the costs for the previous year. Rather, annual costs are based on the current price of the benefits and current plan provisions as of March 2005. The annualized cost of these

- March 2005 benefits are then divided by the annual hours worked to yield the cost per hour worked for each benefit, including workers' compensation benefits. Thus, if the annual workers' compensation premium per worker is \$800 and the employee works 2,000 hours per year, the workers' compensation cost is \$0.40 per hour worked. For further explanation of the BLS data, see Appendix A of U.S. Department of Labor 2000a.
- 6. This article uses the term "remuneration" in place of the term "compensation" that is used in the BLS publications in order to more clearly distinguish between workers' compensation and remuneration.
- 7. U.S. Department of Labor 2000a. See Chart 1, "Coverage of the Employment Cost Index, Total Civilian Employment, 1999." Comparable data for 2000 to 2005 should not differ much from the 1999 data.
- 8. The terms "gross earnings" and "benefits other than pay" are not used in the BLS publications. These terms are used here to make the base for calculating workers' compensation costs as a percentage of payroll comparable to measures used in other publications.
- 9. The parentheses around the workers' compensation figures in row 9A of each panel in Tables 1, 2, 3, and 4 are to show that these figures are included in the legally required benefits figures in row 9 of each panel.
- 10. Relating workers' compensation costs to "gross wages" (which is straight-time hourly wages plus paid leave and supplemental pay) is based on advice in an April 7, 1995 letter to me from Mr. Albert Schwenk, Supervisory Economist, Division of Employment Cost Trends, Bureau of Labor Statistics, U.S. Department of Labor. I appreciate this suggestion from Mr. Schwenk.

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- The full text of the Report of the National Commission on State Workmen's Compensation Laws. The report was submitted to the President and the Congress in 1972 and has long been out of print.

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Workers' Compensation Benefits: Frequencies and Amounts in 2001

by Florence Blum and John F. Burton, Jr.

This article is the latest in a series of articles we have written on the frequency, average benefits per claim, and benefits per 100,000 for four types of cash benefits and for medical benefits. In our most recent article (Blum and Burton 2004), we presented 2000 data for 47 jurisdictions as well as information showing how states compared to the national average for each of these types of benefits for 1985 to 2000.

In the current article, we update the data through 2001 using a different format than in the earlier articles. Each of six tables contains the frequency, average benefits and benefits per 100,000 workers for a particular type of benefit. We have recently modified our procedure for calculating these benefits, which explains the extended lag between the previous and current articles. We will update this article later this year, at which time we will explain the new methodology and present data through 2002 as well as information about how states compared to the national average for the various types of benefits from 1995 to 2002.

Most of our data are derived from the various issues of the Annual Statistical Bulletin (ASB) published by the National Council on Compensation Insurance (NCCI), supplemented by additional information we obtained from the NCCI and from several states. have allocated the ASB data from policy year periods to calendar years and have to the extent feasible filled in gaps in the ASB data. The data are incurred benefits. which means they represent the estimates of the eventual amounts of benefits that will be paid for the claims filed during the policy years. The data published by the NCCI in the ASB are derived from reports filed by private insurance carriers and some competitive state funds. As a result, the data in our articles exclude the experience of most exclusive state funds, some competitive state funds, and all self-insuring employers.

Temporary Total Disability Benefits

Frequency. Temporary total disability (TTD) benefits are paid to a worker who is unable to perform his or her preinjury job (or another job offered by the employer after the injury) but whose injury is of a temporary nature. Workers only qualify for these benefits if they are unable to work for a period longer than the waiting period. The waiting periods vary among states, and range from three days to seven days. Thus, a worker who is unable to work for five days would qualify

for TTD benefits in Connecticut (which has a three-day waiting period) but not in New Jersey (which has a seven-day waiting period).

The differences in waiting periods help explain the differences in the frequency of temporary total disability benefits shown in Table 1. (The tables begin on page 28). Thus, in 2001 Connecticut had 995 TTD cases per 100,000 workers, while New Jersey had 660 TTD cases per 100,000 workers. There are other factors, such as the prevalence of high-risk industries and the legal standards used to determine whether an injury qualifies for workers' compensation benefits, which also affect the frequency of TTD cases. Wisconsin, which like Connecticut has a three-day waiting period, had 1,370 TTD cases per 100,000 workers in 2001, considerably more than the 995 cases per 100,000 workers in Connecticut.

The information in Table 1 is presented in a format that facilitates interstate comparisons. The frequency data for temporary total disability benefits are presented in Columns (1) to (3): Column (1) provides the frequency (or number) of TTD cases per 100,000 workers for the 47 jurisdictions with data available for 2001, plus the national average of 881 TTD cases per 100,000 workers for 47 jurisdictions (excluding the Longshore and Harbor Workers [USL&HW] program); Column (2) shows each state's frequency as a percentage of the national average for TTD claims; and Column (3) provides the ranking of the jurisdictions in terms of the frequency of TTD cases. The range is from 2,521 TTD cases per 100,000 workers in the USL&HW program to 331 TTD cases per 100,000 workers in the District of Columbia.

The information in Table 1, Column (1) and the previously published data on the frequencies of TTD claims for 47 jurisdictions for seven years are valuable, including the evidence of a decline in the national average from 1,208 TTD claims per 100,000 workers in 1995 to 881 TTD claims per 100,000 workers in 2001.

Average Benefits Per Claim. The temporary total disability (TTD) cash benefits paid to a worker are affected *inter alia* by the worker's average weekly wage prior to the injury, by the nominal replacement rate (typically TTD benefits are 66 2/3 percent of preinjury earnings), by the weekly maximum and minimum TTD benefits prescribed by statute, and by the duration of

the TTD benefits. As previously noted, the waiting periods for TTD benefits vary among states, and range from three days to seven days. Thus, workers who are unable to work for four to seven days would receive TTD benefits in Connecticut (which has a three-day waiting period) but would not receive TTD benefits in New Jersey (which has a seven-day waiting period). Since there typically are a large number of workers with four to seven days of lost time, they would reduce the average for all cases receiving TTD benefits in Connecticut but would not reduce the average for all cases receiving TTD benefits in New Jersey.

The differences in waiting periods help explain the differences in the average of temporary total disability cash benefits shown in Table 1, Column (4). Thus, in 2001 the average benefit for workers who obtained TTD benefits in Connecticut was \$3,868 while in New Jersey the average TTD benefit was \$5,746. There are other factors, such as the statutory provision used to determine TTD benefits, which also affect the averages of TTD benefits. Wisconsin, which like Connecticut has a 3-day waiting period, paid \$2,866 in the average TTD case in 2001, considerably less than the \$3,868 average for TTD benefits in Connecticut.

The information in Table 1, Columns (4)-(6) is presented in a format that facilitates interstate comparisons. The range of average TTD benefits in 2001 was \$9,901 per case in Massachusetts to \$2,196 per case in Oregon.

The information in Table 1, Column (4) and the previously published data on the averages for TTD claims for 47 jurisdictions for seven years are interesting, including the evidence of an increase in the national average from \$3,016 per TTD claim in 1995 to \$5,357 per TTD claim in 2001.

Cash Benefits Per 100,000 Workers. Table 1. Column (7) provides the cash benefits per 100,000 workers for cases receiving temporary total disability benefits for the 47 jurisdictions in our study for the year 2001. The derivation of the data in Table 1, Column (7) can be illustrated by focusing on the Oregon entry for There were 1,269 temporary total disability cases per 100,000 workers in Oregon in 2001 (as shown in Table 1, Column (1)); the average of the cash benefits for temporary total disability cases in Oregon in 2001 was \$2,196 (as shown in Table 1, Column (4)); the product of 1,269 cases times \$2,196 per case is \$2,786,724 of temporary total disability benefits per 100,000 workers in Oregon in 2001 (as shown in Table 1, Column (7)). Due to rounding, numbers may not be exact.

The information in Table 1, Columns (7)-(9) is presented in a format that facilitates interstate comparisons. The range of TTD cash benefits per 100,000 workers in 2001 was \$13,265,502 in the USL&HW program to \$1,242,789 in the District of Columbia.

The information in Table 1, Column (7) and previously published data on the TTD cash benefits per 100,000 workers for 47 jurisdictions for seven years provide evidence of an increase in the national average from \$3,563,498 in 1995 to \$4,640,702 in 2001.

Permanent Partial Disability Benefits

Frequency. Permanent partial disability (PPD) benefits are paid to a worker who has permanent consequences of his or her work-related injury or disease but the consequences are not totally disabling. The benefits normally are paid after a worker has reached the date of maximum medical recovery and is no longer eligible for temporary disability benefits.

Factors such as the prevalence of high-risk industries and the legal standards used to determine whether an injury qualifies for PPD benefits affect the frequency of PPD cases in various jurisdictions. These and other factors are reflected in the substantial interjurisdictional variations in the prevalence of PPD claims shown in Table 2, Column (1). In 2001, the range was from 1,146 PPD claims per 100,000 workers in the California to 123 per 100,000 workers in Michigan.

Table 2, Column (1) and the previously published data provide considerable useful information, including a slight decrease in the national average of PPD claims per 100,000 workers from 524 in 1995 to 504 in 2001.

Average Benefits Per Claim. The permanent partial disability (PPD) cash benefits paid to a worker are affected inter alia by the worker's average weekly wage prior to the injury, by the nominal replacement rate (typically PPD benefits are 66 2/3 percent of preinjury earnings), by the weekly maximum and minimum PPD benefits prescribed by statute, and by the duration of the PPD benefits. As discussed by Burton (2005) states vary in their approaches to determining the duration (and sometimes the weekly benefit amount) of PPD benefits. Some benefits are related to the seriousness of the worker's injury (the impairment approach); some PPD benefits are related to the extent of loss of earning capacity; some PPD benefits are related to the actual loss of earnings; often states use more than one of these approaches depending on the nature of the injury or other factors.

The resulting differences in weekly PPD benefits and durations among states explain the considerable variations among states in the average cash benefits for PPD claims shown in Table 2, Column (4). The range of average PPD benefits in 2001 was from \$114,361 per case in Michigan to \$18,127 per case in Texas.

The information in Table 2, Column (4) and previously published data on the averages for PPD claims for 47 jurisdictions for seven years are valuable, including the evidence of an increase in the national average from \$31,074 per PPD claim in 1995 to \$42,760 per PPD claim in 2001.

Cash Benefits Per 100,000 Workers. Table 2, Column (7) provides the cash benefits per 100,000 workers for cases receiving permanent partial disability benefits for the 47 jurisdictions in our study for the year 2001. The range of PPD cash benefits per 100,000 workers in 2001 was from \$84,683,940 in the USL&HW program to \$4,128,297 in Utah.

The information in Table 2, Column (7) and previously published data on the PPD cash benefits per 100,000 workers for 47 jurisdictions for seven years are valuable, including the evidence of an increase in the national average from \$14,338,590 in 1995 to \$19,763,347 in 2001.

Permanent Total Disability Benefits

Frequency. Permanent total disability (PTD) benefits are paid to a worker who has permanent consequences of his or her work-related injury or disease and the consequences are totally disabling. Factors such as the prevalence of high-risk industries and the legal standards used to determine whether an injury qualifies for PTD benefits affect the frequency of these cases in various jurisdictions. There are also relatively few PTD cases, which can result in substantial year-to-year variations in a state. These and other factors are reflected in the substantial interjurisdictional variations in the prevalence of PTD claims shown in Table 3, Column (1). In 2001, the range was from 71 PTD claims per 100,000 workers in the USL&HW program to zero PTD claims per 100,000 workers in the District of Columbia, Rhode Island, and South Dakota.

Table 3, Column (1) and the previously published data provide considerable useful information, including the stability in the national average of 6 to 9 PTD claims per 100,000 workers between 1995 and 2001.

Average Benefits Per Claim. The permanent total disability (PTD) cash benefits paid to a worker are af-

fected *inter alia* by the worker's average weekly wage prior to the injury, by the nominal replacement rate (typically PTD benefits are 66 2/3 percent of preinjury earnings), by the weekly maximum and minimum PPD benefits prescribed by statute, and by the duration of the PTD benefits. Some states limit the duration and/or total amount of PTD benefits paid to workers who are totally disabled.

The resulting differences in weekly PTD benefits and durations among states explain the considerable variations among states in the average cash benefits for PTD claims shown in Table 3, Column (4). The range of average PTD benefits in 2001 was from \$1,204,847 per case in Nevada to \$84,442 in Indiana. (The \$0 per case entries for the District of Columbia, Rhode Island, and South Dakota are because there were no PTD cases in those jurisdictions in 2001.) Because PTD cases are so uncommon, unusual results in a few cases may significantly affect a state's average.

The information in Table 3, Column (4) and previously published data on the averages for PTD claims for 47 jurisdictions for seven years are valuable, including the evidence of an increase in the national average from \$210,480 per PTD claim in 1995 to \$247,009 per PTD claim in 2001.

Cash Benefits Per 100,000 Workers. Table 3, Column (7) provides the cash benefits per 100,000 workers for cases receiving permanent total disability benefits for the 47 jurisdictions in our study for the year 2001. The range of PTD cash benefits per 100,000 workers in 2001 was from \$19,885,112 in the USL&HW program to \$211,106 in Indiana. (The \$0 entries for the District of Columbia, Rhode Island, and South Dakota reflect the absence of PTD cases in those jurisdictions in 2001.)

The information in Table 3, Column (7) and previously published data on the PTD cash benefits per 100,000 workers for 47 jurisdictions for seven years are valuable, including the evidence of an increase in the national average from \$1,295,722 in 1995 to \$1,709,751 in 2001.

Death Benefits

Frequency. Death benefits are paid to the survivor or survivors of a worker who was killed on the job. Factors such as the prevalence of high-risk industries and the legal standards used to determine whether an injury qualifies for death benefits affect the frequency of these cases in various jurisdictions. As with PTD cases, there are also relatively few death cases, which can result in substantial year-to-year variations in a state. These and

other factors are reflected in the substantial interjurisdictional variations in the prevalence of death claims shown in Table 4, Column (1). In 2001, the range was from 22 death claims per 100,000 workers in Maine and the USL&HW program to 1.6 death claims per 100,000 workers in the District of Columbia.

Table 4, Column (1) and the previously published data provide considerable useful information, including the stability in the national average of 4 or 5 death claims per 100,000 workers between 1995 and 2001.

Average Benefits Per Claim. The death cash benefits paid to a survivor are affected *inter alia* by the worker's average weekly wage prior to the fatality, by the nominal replacement rate (the percent of earnings prior to death varies in some states depending on the number of dependents), by the weekly maximum and minimum death benefits prescribed by statute, and by the duration of the death benefits. Some states limit the duration and/or total amount of death benefits paid to a surviving spouse, and all states normally limit the duration of death benefits for children.

The resulting differences in weekly death benefits and durations among states explain the considerable variations among states in the average cash benefits for death claims shown in Table 4, Column (4). The range of average death benefits in 2001 was from \$1,176,463 per case in the District of Columbia to \$67,446 per case in Arkansas. Because death cases are so uncommon, unusual results in a few cases may significantly affect a state's average.

The information in Table 4, Column (4) and previously published data on the average of cash benefits for death claims for 47 jurisdictions for seven years are instructive, including the evidence of an increase in the national average from \$155,015 per death claim in 1995 to \$201,712 per death claim in 2001.

Cash Benefits Per 100,000 Workers. Table 4, Column (7) provides the cash benefits per 100,000 workers for cases receiving death benefits for the 47 jurisdictions in our study for the year 2001. The range of death cash benefits per 100,000 workers in 2001 was from \$14,979,514 in the USL&HW program to \$283,273 in Arkansas.

The information in Table 4, Column (7) and previously published data on the death cash benefits per 100,000 workers for 47 jurisdictions for seven years indicate there was an increase in the national average from \$803,231 in 1995 to \$846,633 in 2001.

All Cases with Cash Benefits

We have added a new table to our examination of workers' compensation benefits in this article. Table 5 presents information on the frequency, average benefits, and benefits per 100,000 workers for all cases paying cash benefits (including TTD, PPD, PTD, and fatal benefits).

Frequencies. The data in Columns (1) to (3) of Table 5 are presented in a format that facilitates interstate comparisons: Column (1) provides the frequency (or number) of all cash benefit cases per 100,000 workers for the 47 jurisdictions with data available for 2001, plus the national average of 1,398 cash benefit cases per 100,000 workers for 47 jurisdictions (excluding the Longshore and Harbor Workers [USL&HW] program); Column (2) shows each state's frequency as a percentage of the national average for all cash benefit claims; and Column (3) provides the ranking of the jurisdictions in terms of the frequency of all cash benefit cases. The range is from 3,637 cash benefit cases per 100,000 workers in the USL&HW program to 460 cash benefit cases per 100,000 workers in the District of Columbia.

The information in Table 1, Column (1) and the previously unpublished data on the frequencies of all cash benefit claims for 47 jurisdictions for seven years is valuable, including the evidence of a decline in the national average from 1,702 cash benefit claims per 100,000 workers in 1995 to 1,398 claims per 100,000 workers in 2001.

Average Benefits Per Claim. The information in Table 5, Column (4) is presented in a format that facilitates interstate comparisons. The range of average for cash benefits in all cases paying cash benefits in 2001 was from \$36,517 per case in the Longshore and Harbor Workers Program to \$8,175 per case in Wisconsin.

The information in Table 1, Column (4) and the previously unpublished data on the national averages for cash benefits in all cases paying cash benefits for seven years are interesting, including the evidence of an increase in the national average from \$11,512 per claim in 1995 to \$18,756 per claim in 2001.

Cash Benefits Per 100,000 Workers. The information in Table 5, Column (7) is presented in a format that facilitates interstate comparisons among states in the cash benefits of all types per 100,000 workers. The range in 2001 was from \$132,814,068 in the Longshore and Harbor Workers program to \$8,606,543 in Indiana per 100,000 workers in 2001.

The information in Table 1, Column (7) and the previously published data on the national averages for cash benefits jurisdictions for seven years are interesting, including the evidence of an increase in the national average from \$19,814,624 per 100,000 workers in 1995 to \$26,960,434 per 100,000 workers in 2001.

Medical Benefits in All Cases

Frequencies. In addition to the four types of cases with cash benefits, there are workers' compensation cases that pay medical benefits but no cash benefits. These medical-only cases typically involve relatively minor injuries that require medical treatment but that do not result in enough lost days for the worker to meet the waiting period for TTD benefits. These medical-only cases are relatively common. In 2001, for example, when the national averages of cases per 100,000 workers were 881 TTD, 504 PPD, 7.8 PTD, and 4.7 fatal cases (for a total of 1,398 cases per 100,000 workers paying cash benefits), there were an additional 4,132 medical only cases per 100,000 workers.

The sum of the cases paying cash benefits and cases paying medical benefits only in 2001 was 5,530 cases per 100,000 workers, as shown in Table 6, Column (1). Factors such as the prevalence of high-risk industries and the legal standards used to determine whether an injury qualifies for workers' compensation benefits affect the frequency of compensable cases in various jurisdictions. These and other factors are reflected in the substantial interjurisdictional variations in the prevalence of total claims shown in Table 6, Column (1). In 2001, the range was from 10,089 total claims per 100,000 workers in the USL&HW program to 1,313 total claims per 100,000 workers in the District of Columbia.

Table 6, Column (1) and previously published data provide considerable useful information, including the decrease in the national average from 7,115 total claims per 100,000 workers in 1995 to 5,530 per 100,000 workers in 2001.

Average Benefits per Claim. Medical benefits are paid both in cases in which the worker receives cash benefits and in medical-only cases, in which the worker has medical expenses because of the work-related injury or disease but the worker does not qualify for cash benefits. The averages for medical benefits in a jurisdiction will be affected *inter alia* by the general cost of medical care in the state, the use of managed care in the workers' compensation program, the use of medical fee schedules, and (arguably) the decision about whether the worker or the employer controls the choice of the treating physician.

These factors help explain the considerable variations among states in the averages for medical benefits in total cases (medical-only plus cases with cash as well as medical benefits) shown in Table 6, Column (4). The range of average medical benefits in 2001 was from \$11,951 per case in California to \$1,836 per case in Rhode Island.

The information in Table 6, Column (4) and previously published data on the averages of medical benefits for all claims for 47 jurisdictions for seven years are valuable, including the evidence of the increase in the national average from \$2,767 per case in 1995 to \$5,920 per claim in 2001.

Medical Benefits Per 100,000 Workers. Table 6, Column (7) provides the medical benefits per 100,000 workers for cases receiving medical benefits in medical-only cases or in cases with cash benefits for the 47 jurisdictions in our study for the year 2001. The range of medical benefits per 100,000 workers in 2001 was from \$84,949,380 in the USL&HW program to \$7,151,157 in the District of Columbia.

The information in Table 6, Column (7) and previously published data on the medical benefits per 100,000 workers for 47 jurisdictions for seven years are instructive, including the evidence of an increase in the national average from \$19,177,813 in 1995 to \$32,771,314 in 2001.

Conclusions

The 2001 data in Tables 1 to 6, plus similar data for 2000 in Blum and Burton (2004), and earlier data from 1995 to 1999 in Blum and Burton (2002) and Blum and Burton (2003) indicate that states differ widely in the frequency, average benefits, and benefits per 100,000 workers for four different types of cash benefits and for medical benefits. One particularly striking result is the decline in the total frequency (cases paying cash benefits and/or medical benefits) from 7,115 cases per 100,000 workers in 1995 to 5,530 cases per 100,000 workers in 2001. Another compelling result is the substantial variations among jurisdictions in the frequencies and benefits of the various types of cash and medical benefits. We will provide a more systematic analysis of these intertemporal and interjurisdictional differences in an article later this year that will also include data on 2002 benefits.

ENDNOTES

- 1. In Blum and Burton (2002) we provided three types of data not previously published. The first was state data on frequency of claims per 100,000 workers for four types of cash benefits and for medical benefits; the second was state data on average benefits per claim for the four types of cash benefits and for medical benefits; the third was state data on cash benefits per 100,000 workers for four types of cash benefits. In Blum and Burton (2002) we presented these three types of data for 1995 to 1998 (Tables 1A-15A). In Blum and Burton (2003) we updated Tables 1A-15A to 1999 and published four years of data (1996-1999). In Blum and Burton (2004), we updated the data to 2000 but presented the data in a different format. Table 1 included 2000 state data on frequency of claims per 100,000 workers for four types of cash benefits. Table 2 included 2000 state data on average benefits per claim for the four types of cash benefits. Table 3 included 2000 state data on cash benefits per 100,000 workers for four types of cash benefits. Finally, Table 4 included 2000 state data on medical benefits for all three types of data.
- 2. Some of the tables in Blum and Burton (2003) include data on West Virginia, which has an exclusive state fund.
- 3. Oregon was chosen for this example because the policy period (January to December) corresponds to the calendar year. We use a somewhat different methodology for states where two policy periods overlap a calendar year. This methodology will be explicated in a subsequent article this year in which we will also add data for 2002.
- 4. The NCCI publishes average medical benefits for medical only cases, for cases with cash benefits, and for all cases. In states with a short waiting period, the medical only cases involve relatively minor injuries and therefore the average medical benefits for the medical only cases as well as the averages for the cases with cash benefits are artificially low compared to states with longer waiting periods. Using the average medical benefits for all cases removes this artificial impediment to interstate comparability.

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1,370 155.5 5 2,866 53.5 43 3,926,420 84.6 . 881	1,370 155.5 5 2,866 53.5 43 3,926,420 84.6 . 881		527	59.8	45	4,272	79.7	32	2,251,566	48.5	45
5,357 5,367 5,000 of the incitation of the control	. 5,357 al Average based on 46 jurisdictions (excluding USL&HW).		370	155.5	S.	2,866	53.5	43	3,926,420	84.6	25
VALUE 1011	Note: National Average based on 46 jurisdictions (excluding USL&HW).		381			5,357			4,640,702		
	Note: National Average based on 4b Junsdictions (excluding USL&HW).	4			0						

oy U.S. A	Rank	Average Benefits (\$) (4) (4) (33,203 33,203 35,169 29,242 19,699 44,562 31,940 48,392 58,369 61,285 34,325 47,299 37,317 37,332 29,929 18,185 28,086 19,669 45,651 62,373	State as Percentage of U.S. Average (5) 77.6 129.0 68.4 46.1 104.2 74.7 113.2 143.3 80.3 110.6 87.3 87.3 87.3 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 10.6 87.3 1	Rank Among 47 Jurisdictions (6) (9) 9 34 43 43 44 7 7 6 6 22 33 46 35 46 35 46 35 7 11 11 11 11 11 11 11 11 11 11 11 11 1	Pern. Partial (\$) Per 100,000 Workers (7) (7) 9,462,928 36,963,271 7,516,258 7,268,918 51,068,052 15,075,783 24,873,470 16,576,796 7,783,180 12,322,675 14,520,809 18,844,925 14,520,809 18,844,925 14,520,809 11,839,317 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344	State as Percentage of U.S. Average (8) (8) 47.9 47.9 187.0 38.0 38.0 38.8 47.9 125.9 83.9 83.9 424.6 77.0 97.1 24.6 77.0 97.1 103.5	Rank Among 47 Jurisdictions (9) 39 34 44 45 27 27 28 33 33 33 44 45 46 46 46 27 28 38 33 33 33 34 21 21
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as 1,146 bit of 257 as 369 al 1,146 bit of 472 al 284 columbia 127 al 267 al 267 bit of 488 al 666 ka a 465 ky al 666 ka 488 ampshire 306		55, 169 29,242 19,699 44,562 31,940 48,392 61,285 61,285 34,325 47,299 37,317 37,332 29,929 18,185 28,086 19,569 45,651	220.0 68.4 7.4.7 7.4.7 7.4.7 7.4.5 80.3 8.7.3 8.7.3 8.7.3 8.7.4 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.7.5 8.	o \$ \$ 2 2 2 5 7 0 6 4 5 8 4 8 4 8 0 0 8 7 5 6 8 8 8 8 8 8 8 8 9 8 9 9 9 9 9 9 9 9 9	36,963,271 7,515,258 7,268,918 51,068,052 15,075,783 24,874 16,576,796 7,783,180 12,322,675 14,520,809 18,844,925 10,079,517 19,184,925 10,079,517 19,184,925 11,839,317 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,344 16,160,346 13,766	187.0 38.0 38.0 38.8 125.8 4.7 125.9 83.9 95.4 95.4 97.1 103.5 103.5 103.5 103.5	644077008881804881
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are f Columbia 127 a 359 a 307 i		58,369 61,285 34,325 47,229 37,317 37,332 29,929 18,185 28,086 19,569 45,651 62,373	7.45 6.05 7.05 7.05 7.05 7.05 7.05 7.05 7.05 7	/ o	16,5 /6, /96 7,783,180 12,322,675 14,520,809 18,844,925 10,079,517 19,184,340 4,855,491 15,222,390 11,839,317 16,160,344 16,160,344 16,178,366 13,056,330	83.9 83.9 83.4 62.4 95.1 97.1 81.8 81.8 103.5 97.0	5 4 5 8 5 5 6 6 9 8 5 7 5 6 6 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9
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a 270 641 s 267 s 542 tky 354 ana 194 and 353 chusetts 285 inn 359 sota 359 inn 606 na 606 ska 465 la 488		37,332 29,929 18,185 28,086 19,569 45,651 62,373	87.3 70.0 42.5 65.7 45.8 145.9 246.5 104.6	2 & 4 & 4 & c < 2 & 7	10,074,517 4,855,491 15,222,390 11,839,317 16,160,344 16,154,548 20,451,577 15,789,366	951.0 97.1 24.6 77.0 59.9 81.8 81.7 103.5	% o 4 8 8 2 6
s 267 as 267 as 605 toky 354 iana 354 and 353 achusetts 285 gan 353 ssippi 333 ssippi 876 ana 606 ana 488 Hampshire 306		29,929 18,185 28,086 19,569 45,651 62,373	70.0 65.7 45.8 106.8 145.9 246.5	£ 4 £ 4 £ c 0 2 t	184,340 4,855,491 15,222,390 11,839,317 16,160,344 16,154,548 16,154,548 15,789,366 13,056	97.1 24.6 77.0 59.9 81.8 81.7 103.5	9 4 8 8 5 6 9 6 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9
as 267 as 605 as 605 acky 354 ana 259 achusetts 285 gan 353 achusetts 123 gan 359 asippi 333 auri 876 ana 606 ana 666 taska 465 da 488		18,185 28,086 19,569 45,651 62,373	42.5 65.7 106.8 145.9 246.5	84 84 85 84 85 85 85 85 85 85 85 85 85 85 85 85 85	4,855,491 15,222,390 11,839,317 16,160,344 16,154,548 20,451,577 15,789,366 13,056,330	24.6 77.0 59.9 81.8 81.7 103.5	9 8 8 7 6 8 8 7 7 6
as 642 acky 354 iana 259 and 353 achusetts 285 gan 353 soft 333 uri 876 ana 666 taska 465 da 488		28,086 19,569 45,651 62,373	65.7 45.8 106.8 145.9 246.5 104.6	8 4 8 ° ° ° ° ° ° ° ° ° ° ° ° ° ° ° ° °	15,222,390 11,839,317 16,154,548 20,451,577 15,789,366 13,056,330	77.0 59.9 81.8 81.7 103.5	8 8 7 8
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652		25,891	60.5	æ 6	16,880,932	85.4	16
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ia /41		25,612	99.6 20.0	95 95 9	18,978,251	96.0	20
601		21,456	50.2	42	12,895,056	65.2	31
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369		47,165	110.3	9 19	17,403,885	88.1	<u></u> .
a 469		36,376	82.7	S 13	17,000,472	80.3	<u>ი</u> (
ota 310		26,282	61.5	3/	8,147,420	41.2	7 ,
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700		44,264	30.6 0.5	5 6	75,126,237	20.3	÷ "
190		12,033	1.05	ōπ	0.206.450		o
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National Avg. 504		42,760			19,763,347		
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Permanent State as	G B C C C C C C C C C C	State as Percentage of U.S. Average (5) 58.3 140.7 58.3 140.7 58.3 140.7 57.2 186.9 67.8 86.9 67.8 86.9 67.8 34.2 206.3 35.0 151.3 77.2 161.3	Rank Among 47 Jurisdictions (6) (6) 34 10 36 37 16 29 19 28 28 28 28 44 44 42 88 88 88 88 88 88 88 88	Perm. Total (\$) Per 100,000 Workers (7) 1,050,622 2,779,602 199,722 421,992 4,800,120 2,544,384 1,135,906 2,060,340 0,2,158,416 751,024 268,026 830,505 1,158,641 211,106 1,019,265 302,923	State as Percentage of U.S. Average (8) (11.7 (28.7 (14.8.8 (66.4 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5 (126.5	Rank Among 47 Jurisdictions (9) 20 5 43 37
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3.8 48.6 3.0 38.3 3.0 0.0 0.0 10.0 127.8 0.0 0.0	245,971	9.66	15	983,884	57.5	24
3.0 38.3 3.0 38.3 0.0 0.0 10.0 127.8 5.6 7.1.6	150,676	61.0	32	572,567	33.5	32
3.0 38.3 0.0 0.0 10.0 127.8 0.0 0.0	338,991	137.2	1	1,016,973	29.5	22
0.0 10.0 127.8 0.0 5.6 71.6	807,256	326.8	4	2,421,768	141.6	7
10.0 0.0 5.6 7.1.6	0 0	0.0	45	0 !	0.0	45
5.6 71.6	144,672	9.83	£ .	1,446,717	84.6	4 r
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	280.072	113.4	÷ ÷	19.885.112	1163.0	3 -
3.5	112,720	45.6	9 4	394,519	23.1	. 88
ont 1.0 12.8	931,658	377.2	က	931,658	54.5	56
	204,804	82.9	20	634,892	37.1	31
Wisconsin 1.0 12.8 43	137,034	55.5	35	137,034	8.0	44
National Avg. 7.8	247,009			1,709,751		

	Fatal Frequency (1)	Percentage of U.S. Average (2)	Admin Among 47 Jurisdictions (3)	Average Benefits (\$) (4)	Percentage of U.S. Average (5)	Jurisdictions (6)	Fatal Cash (*) Per 100,000 Workers (7)	Percentage of U.S. Average (8)	47 47 Jurisdictions (9)
	, «	7007	7	115 050	E7.4	30	80E 1E1	60.4	5
Alaska	9 89	145.3	<u> </u>	259,986	128.9	3 5	1.767.902	208.8	g &
Arizona	3.0	64.1	36	189.271	93.8	24	567,813	67.1	37
Arkansas	4.2	89.8	25	67,446	33.4	47	283,273	33.5	47
California	4.0	85.5	26	128,952	63.9	35	515,808	6.09	39
Colorado	3.8	81.2	33	226,288	112.2	18	859,893	101.6	23
Connecticut	3.8	81.2	33	497,145	246.5	2	1,889,150	223.1	9
Delaware	4.0	85.5	26	165,413	82.0	29	661,652	78.2	31
Dis. Of Columbia	1.6	34.2	47	1,176,463	583.2	_	1,882,340	222.3	7
Florida	10.0	213.7	4	95,269	47.2	14	952,690	112.5	22
Georgia	4.5	96.2	24	140,032	69.4	34	630,143	74.4	34
Hawaii	4.8	102.6	21	112,024	55.5	39	537,717	63.5	38
Idaho	7.5	160.3	10	79,821	39.6	42	598,655	70.7	36
Illinois	2.5	53.4	4	167,000	82.8	28	417,499	49.3	4
Indiana	4.0	85.5	26	74,417	36.9	4	297,666	35.2	46
lowa	3.2	68.4	35	242,348	120.1	41	775,513	91.6	78
Kansas	5.5	117.6	15	154,435	9.92	31	849,393	100.3	25
Kentucky	8.7	186.0	9	226,767	112.4	17	1,972,871	233.0	2
Louisiana	2.0	106.9	16	237,398	117.7	15	1,186,988	140.2	15
Maine	22.0	470.2	_	73,791	36.6	45	1,623,395	191.7	10
Maryland	4.0	85.5	26	203,080	100.7	23	812,319	95.9	27
Massachusetts	2.0	42.7	43	503,783	249.8	4	1,007,565	119.0	20
Michigan	2.3	49.2	42	170,411	84.5	27	391,946	46.3	45
Minnesota	4.0	85.5	26	327,874	162.5	9 :	1,311,496	154.9	4 :
Mississippi	∑ 	186.0	ဖွ	71,610	35.5	46	623,010	73.6	32
Missouri	5.0	106.9	9 (316,275	156.8	= 8	1,581,375	186.8	<u>7</u> 0
Montana	0.0	34Z.U	n 0	209,189	103.7	- 2	3,347,024	385.3	ν α
Nebiaska Nevada	o c	101.7	٥ ۾	271,769	193.7	<u>v</u> «	2,232,946	0.0/2 0.70	ი დ
levada low Hompobino	0.4	142.7	, t	224 920	2.4.5	o 4	1174 105	07.0	6 7
New nampsime	0.0	. 60.9	98	250,303	173.7	9 1	1,174,193	130.7	<u> </u>
New Jersey	ο α Ο α	- 6	9 0	146 113	7.07	33	1,031,191	128.1	5 7
New Mexico		0.1.0	6 C	150,01	7.07	3 8	1,100,304	76.7	- 00
North Carolina	o c	192.5	9 L	176,444	20.0	8 %	1 587 996	187.6	3 5
Oklahoma	2.5	156.0	, [205 645	2. <u>10</u> 1. 0	2 6	1,501,006	177.3	- (
Oregon	. e	5.55	- 9	335 627	166.4	1 ¤	1,006,881	2. 4. 5. 0	5 2
Pennsylvania) ()	25	36	213 776	106.0	2 %	641 328	75.8	32
Rhode Island	2.0	42.7	8 4	1.055.767	523.4	2 6	2.111.534	249.4	1 4
South Carolina	7.4	100.5	23	181,566	0.06	25	853,358	100.8	24
South Dakota	0.4	85.5	26	110.011	54.5	9 4	440.044	52.0	. 4
Tennessee	8	102.6	21	78.941	39.1	43	378.919	44.8	4.3
Texas	5.0	106.9	16	225,649	111.9	6	1.128,245	133.3	: 82
USL&HW	22.0	470.2	-	680,887	337.6	က	14,979,514	1769.3	-
Utah	2.0	106.9	16	329,430	163.3	o	1,647,151	194.6	6
Vermont	7.0	149.6	12	120,855	59.9	37	845,984	6.66	56
Virginia	3.0	1.49	36	125,634	62.3	36	376,903	44.5	4
Wisconsin	2.0	42.7	43	153,936	76.3	32	307,872	36.4	45
National Avg	4.7			201 712			846 633		
	•		_			_	000		

•	IA	State as	Rank Among	Ā	State as	Rank Among	Cash (\$)	State as	Rank Amond
·	Cash Frequencies (1)	Percentage of U.S. Average (2)	47 Jurisdictions (3)	Cash Benefits (\$) (4)	Percentage of U.S. Average (5)	47 Jurisdictions (6)	Per 100,000 Workers (7)	Percentage of U.S. Average (8)	47 Jurisdictions (9)
Alabama	1,149	82.2	35	13,273	70.8	35	15,255,232	9:99	39
Alaska	2,589	185.2	2	19,160	102.2	13	49,602,061	184.0	က
Arizona	920	65.8	43	10,666	56.9	41	9,807,417	36.4	45
Arkansas	1,064	76.1	40	9,619	51.3	42	10,229,573	37.9	4 (
California	2,320	166.0	4 2	26,630	142.0	.n. 1	61,782,080	229.2	7 8
Colorado	1,181	84.5	31	18,967	101.1	4 :	22,400,448	83.1	53
Connecticut	1,515	108.4	4 (20,952	111.7	- 5	31,746,939	117.8	വ (
Delaware	1,407	100.7	0 i	17,998	96.0	21	25,323,886	93.9	16
Dis. Of Columbia	460	32.9	47	23,734	126.5	9 0	10,908,309	40.5	43 8
Florida	1,360	97.3	21	16,299	86.9	27	22,167,311	82.2	24
Georgia	855	5.10	1 დ	22,644	120.7	- 4	19,360,872	8.1.0	3, 0
Hawaii	7,561	183.2	ω <u>(</u>	11,106	59.7	0 %	28,446,965	105.5	ט ב
Idano	1,011	7.01	7 6	12,44	00.3	7 00	20,042,177	ر4. د. و	3.1
illiiois Indiana	200,1	4: 76	2 6	0,7,0	100.	- 4	23,304,909	0.4.0	0 t
ndialia	1,023	1.00	4 т - п	0,4 7,0 1,0 1,0	9.44.0	9 6	0,600,043	S - 2	4 6
lowa	1,010	0.00.0	<u>.</u> .	13,010	0.60	\$ 6	16.061.027	7.07	30
Kontucky	1,253	0.60	8 6	18 673	000.0	Š 6	73 465 360	0.9.0) c
Nei italiana I oi iisiana	,02,1 900	69.9	42	24 026	128.1	<u>.</u> ແ	23,403,300	0. 70	07 6
Louisiaria Maine	1 445	103.4	17	24,020	112.0	. C	30,356,142	112.6	<u> </u>
Maryland	1 105	0.62	37	18 827	100 4	5 7	20,233,142	77 1	- 60
Massachusetts	1.484	106.2	16	18,171	6.96	50	26,965,05	100.0	= 1
Michigan	1,170	83.7	33	18,767	100.1	18	21,962,984	81.5	25
Minnesota	1,352	2.96	24	15,985	85.2	78	21,611,380	80.2	27
Mississippi	1,359	97.2	22	13,077	2.69	36	17,772,141	62.9	34
Missouri	1,734	124.0	11	13,962	74.4	31	24,209,701	8.68	18
Montana	1,803	129.0	o	16,568	88.3	26	29,871,319	110.8	∞
Nebraska	1,099	78.6	38	16,908	90.1	25	18,586,651	6.89	33
Nevada	1,419	101.5	18	18,798	100.2	92	26,674,527	6.86	12
New Hampshire	1,576	112.7	13	13,884	74.0	33	21,873,764	81.1	78
New Jersey	1,321	94.5	25	17,679	94.3	22	23,354,341	86.6	21
New Mexico	1,176	. 48 L. 0	32	14,399	7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	67 °	16,926,398	62.8	. S
New York	40°5, –	90.9 9.19	23	484,72	140.0 200.0	7 5	37,713,012	138.0	4 g
orm Carolina	900	0.00	4 0	14,97	133.1	4 6	25,000,000	7.67	7 7
Okiarionia	1,003	129.0	0 (14,500	7.07	S 5	47 705 624	90.2	4 g
Oregon	1,0/0	134.2	0 %	9,430	30.3	Σ	722 122 70	101	9 ç
Rhode Island	200,-	161.7	9 1	11,693	623	o 6	26 438 489	98.5	5 <u>4</u>
South Carolina	1,183	84.6	30	21,135	112.7	3 ∞	24,996,298	92.7	12
South Dakota	1,292	92.4	27	9,220	49.2	, 4	11.911.686	44.2	4.
Tennessee	1,161	83.1	34	19,870	105.9	12	23,076,989	85.6	22
Texas	1,108	79.3	36	13,936	74.3	32	15,440,963	57.3	38
USL&HW	3,637	260.2	~	36,517	194.7	~	132,814,068	492.6	_
Utah	1,087	7.77	39	8,510	45.4	45	9,245,887	34.3	46
Vermont	1,795	128.4	10	17,098	91.2	24	30,690,350	113.8	ဖွ
Virginia	730	52.2	46	17,203	91.7	23	12,559,811	46.6	r4 6
VV ISCOLISIII	700,1	5.63	_	0, -, 0	o t	ř	t 00.00 t -	o. f	ř
National Avg.	1,398			18,756			26,960,434		

Alabama Alaska Arizona Arkansas	Total	State as	nong	Avg. Medical	State as	Rank Among	Medical Benefits	State as	Rank Among
Alabama Alaska Arizona Arkansas	Frequency (1)	U.S. Average (2)	47 Jurisdictions (3)	Benefits Per Case (\$) (4)	Percentage of U.S. Average (5)	47 Jurisdictions (6)	Per 100,000 Workers (\$) (7)	Percentage of U.S. Average (8)	47 Jurisdictions (9)
Alaska Arizona Arkansas	5,753	104.0	30	5,735	6.96	7	32,991,647		7
Arizona Arkansas	8,004	144.7	2	8,782	148.4	က	70,290,848	214.5	က
TRAIISAS	5,910	106.9	28 25	4,473	75.6	26	26,435,025		8 8
California	0,034	122.1	12	3,019	01.10	, °	80,790,719 80,693,152	00.0 246.2	25 0
Colorado	6.567	118.8	1 0	3.820	64.5	33	25,035,157		7 22
Connecticut	5,142	93.0	35	4.670	78.9	22	24.015.659		27
Delaware	5,024	6.06	36	2,606	128.5	2	38,212,544	_	_
Dis. Of Columbia	1,313	23.7	47	5,446	92.0	12	7,151,157	21.8	47
Florida	5,829	105.4	29	6,343	107.2	6	36,973,347	112.8	∞
Georgia	4,631	83.7	38	4,196	70.9	28	19,429,505	59.3	39
Hawaii	5,491	89.3	33	4,172	70.5	30	22,909,547	6.69	30
Idaho	8,103	146.5	4	3,422	57.8	40	27,724,490	84.6	18
Illinois	4,600	83.2	39	4,603	77.8	24	21,172,997	64.6	36
Indiana	7,054	127.6	o	2,443	41.3	46	17,235,027	52.6	4
lowa	6,138	111.0	22	3,285	55.5	42	20,165,631	61.5	37
Kansas	6,477	117.1	φ ;	3,383	57.1	41	21,912,546	6.99	. 33
Kentucky	6,634	120.0	15	7,338	124.0	ω I	48,678,463	148.5	ທຸ
Louisiana	4,508	81.5	40	6,471	109.3		29,170,106	89.0	1
Maine	8,227	148.8	ຕຸ	3,696	62.4	ဗ္တ (30,407,611	92.8	13
Maryland Massachisetts	3,757	9.79 6.70	45 24	5,741	97.0	10	21,570,389	8.00.8	\$ #
Michigan	9,207	34.2 1.10.1	† «	3 172	1 4 4.7 13.6	t 4 6 %	19,002,009	9. 00 0. 00 0. 00	t 4
Minnesota	6.345	114.7	20	4.276	72.2	27	27,131,220	82.8	55 7
Mississippi	5,995	108.4	<u>2</u> 6	4,548	76.8	25	27,263,174	83.2	2 1
Missouri	5,751	104.0	31	4,055	68.5	31	23,320,464	71.2	59
Montana	8,702	157.4	2	6,452	109.0	80	56,145,304	171.3	4
Nebraska	6,185	111.8	21	3,885	9.29	32	24,028,857	73.3	56
Nevada	7,410	134.0	∞ ;	4,630	78.2	53	34,308,300	104.7	တ
New Hampshire	6,444	116.5	19	5,320	89.9	5 3	34,278,910	104.6	9 10
New Jersey	4,213	76.2	24.0	4,715	79.7	2 t	19,864,295	9.09	88 8
New Mexico	5,741	103.8	32	3,709	63.7	ξ, <u>ξ</u>	71,638,851	0.00	33 6
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Oklahoma	090,9	109.6	24	4,63,	81.8	2 +	29,334,385	90.50	8 4
Oregon	6.516	117.8	17	4.705	79.5	6	30,657,780	93.6	. 1
Pennsylvania	6,813	123.2	1	4,173	70.5	29	28,430,649	86.8	16
Rhode Island	6,752	122.1	12	1,836	31.0	47	12,396,672	37.8	46
South Carolina	4,820	87.2	37	4,862	82.1	16	23,436,827	71.5	28
South Dakota	7,690	139.1	7	3,548	59.9	38	27,284,120	83.3	20
Tennessee	5,923	107.1	27	4,690	79.2	20	27,776,015	84.8 8.6	17
lexas	3,871	70.0	44	10,144	171.4	2 .	39,267,424	119.8	. O
USL&HW	10,089	182.4	- 7	8,420	142.2	4 2	84,949,380	259.2	- (
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WORKERS' COMPENSATION COMPENDIUM 2005-06

The **Workers' Compensation Compendium 2005-06** is the first edition of an annual publication designed to serve several audiences:

- (1) workers' compensation practitioners, such as state and federal administrators and adjudications, employers, union officials, insurers, attorneys, who need current information about the benefit levels, coverage provisions, costs, and other aspects of workers' compensation programs in various states;
- (2) workers' compensation policymakers who want analyses of significant issues, such as the policies that may control workers' compensation medical costs and the challenges to the exclusive remedy provision, which limits the right of injured workers' to bring tort suits against their employers; and
- (3) *researchers* who need information about recent studies and program developments in order to improve their own analyses.

The 2005-06 Compendium consists of six parts published in two volumes.

Volume One contains Parts I and II of the 2005-06 Compendium.

Part I includes reprints of significant articles from the first 26 issues of the *Workers' Compensation Policy Review*, spanning the issues from January/February 2001 through March/April 2005, as well as some material that appeared in subsequent issues.

Part I also includes significant articles, chapters, and reports that were originally published elsewhere but that warrant reprinting in the 2005-06 Compendium. The articles originally appeared in the Monthly Labor Review, The Millbank Quarterly, the Journal of the American Medical Association, the Journal of Occupational and Environmental Medicine, and the IAIABC Journal. The chapters and reports originally appeared in the International Encyclopedia of Business & Management and in publications of the Workers Compensation Research Institute, the Labor and Employment Relations Association (formerly the Industrial Relations Research Association), the RAND Institute for Civil Justice and Health, and the California Commission on Health and Safety and Workers' Compensation.

Part II contains a detailed Subject Index plus a Jurisdiction Index to the articles, chapters, and reports contained in Part I.

Volume One Examines a Variety of Topics Pertaining to Workers' Compensation.

There are 45 separate entries (articles, chapters, and reports) and 422 pages in Part I. The Table of Contents can be examined at the Web site www.workerscompresources.com under Workers' Compensation Compendium. A brochure with more information on the Compendium. Compendium can be obtained by calling 732-274-0600 or by faxing a request to 732-274-0678.

The *Workers' Compensation Compendium* Volume One can be ordered through any bookstore using the 10-digit ISBN: 0-9769257-0-2 or the 13-digit ISBN: 978-0-9769257-0-5 at the price of \$69.95. An order form is included on the back page of this issue of the *Workers' Compensation Policy Review*, which includes a special rate for subscribers to the *Policy* Review.

Volume Two contains Parts III to VI of the 2005-06 Compendium.

Part III, Section A contains The Workers' Compensation Policy Review Guide to U.S. and Canadian National and Multi-Jurisdictional Data and Information on Workers' Compensation Programs. The Guide to Data and Information includes a catalogue of sources of available data and information on eleven topics, including in-

ter alia coverage of employees and employers, cash benefits prescribed by statute, medical benefits prescribed by statute, the costs of workers' compensation, and workers' compensation insurance arrangements.

The Guide to Data and Information also contains detailed information on the sources from which data can be obtained.

Part III, Section B includes a set of 13 tables with extensive information on workers' compensation programs, including extensive historical data on the costs of workers' compensation insurance and on the statutory adequacy of cash benefits.

Part III, Section C includes selected tables from the latest report by the National Academy of Social Insurance on the coverage, benefits, and costs of U.S. workers' compensation programs.

Part III, Section D includes information on state workers' compensation agencies.

Part III, Section E provides information on special funds that operated as part of the workers' compensation programs in many states.

Part III, Section F documents the extent of state compliance with the 19 essential recommendations of the National Commission on State Workmen's Compensation Laws.

Part III, Section G includes excerpts from the Model Workers' Compensation Law published by the Workmen's Council of State Governments.

Part IV reproduces the 20 tables from the January 2005 edition of *State Workers' Compensation Laws*, which is published by the Office of Workers' Compensation Programs, Employment Standards Administration of the U.S. Department of Labor. We have found this to be the most reliable and comprehensive source of information on current U.S. workers' compensation programs. We appreciate the assistance of Shelby Hallmark of the U.S. Department of Labor in making this publication available to us on a timely basis.

Part V provides descriptions of three organizations that conduct and sponsor research on workers' compensation and workplace safety and health. They are the Workers Compensation Research Institute, the California Commission on Health and Safety and Workers' Compensation, and the Institute for Work and Health.

Part VI is an index to the material contained in Parts III to V.

Volume Two provides a plethora of information and data on workers' compensation programs.

There are 319 pages in Parts III to V plus the index on Part VI. The Table of Contents can be examined at the Web site www.workerscompresources.com under *Workers' Compensation Compendium*. A brochure with more information on the *Compendium* can be obtained by calling 732-274-060 or by faxing a request to 732-274-0678.

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